

# CalWORKs

Characteristics Survey

Federal Fiscal Year 1999

October 1998 through September 1999

California Department of Social Services Research and Development Division CalWORKs and Food Stamps Data Systems Design Taskforce

## **CalWORKs**

# CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS

A Characteristics Survey
On
Social and Economic Characteristics
Of
Families Receiving Aid

Federal Fiscal Year 1999 October 1998 through September 1999



**Prepared By** 

The California Department of Social Services

**CalWORKs and Food Stamps Data Systems Design Taskforce** 

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#### **FORWARD**

The federal welfare reform law that was passed on August 22, 1996 (Public Law 104-193) established the Temporary Assistance for Needy Families (TANF) program that replaced the Aid to Families with Dependent Children (AFDC) program. California began using federal funds on December 1, 1996 in order to initiate the TANF program in this state. Because of the flexibility allowed by this new federal program, California chose to make changes. Through enabling legislation, the California Work Opportunity and Responsibility to Kids (CalWORKs) Program became effective on January 1, 1998.

This report presents data on various social and economic characteristics of families who received cash or services from the CalWORKs program at least one of the months during the time period of October 1998 through September 1999. Results are based on information obtained from the Performance Measurement Counties (PMC) survey conducted by the California Department of Social Services. In addition to selected characteristics from the survey process, this publication includes data from various other sources that are identified on individual pages.

### THE CALWORKS PROGRAM

The CalWORKs caseload of 624,095 is a monthly average of the survey caseload from October 1998 through September 1999 and includes 1,375,777 children and 535,119 adults. The average monthly total of cash grants paid during this time period was approximately \$262 million.

An Assistance Unit (AU) is composed of those persons in the family who receive, or are eligible to receive, a CalWORKs grant. A "household" differs from an AU in that the household includes all persons in the same dwelling unit regardless of their relationship to members of the AU or their eligibility for CalWORKs. A CalWORKs AU is also referred to as a "case."

### **SURVEY DISPLAY**

When appropriate, the tables in this publication compare FFY 1999 data to tables or ad hoc reports from the FFY 1998 TANF Characteristics Survey or the FFY 1998 TANF Supplemental Report.

Multi-year trend charts on some of the characteristics are also displayed (Pages 4, 6, 10, 60, 72 and 76). This data will assist in analyzing trends that have been tracked for several years. Please note that when reviewing the multi-year trend data for the AFDC/TANF/CalWORKs population, changes in the general population during those years must be considered.

#### SURVEY DOCUMENT

PMC staff collect data to meet mandated TANF/CalWORKs reporting requirements, develop policy, evaluate programs, calculate participation rates, as well as to conduct Quality Control (QC) reviews of the Food Stamps Program. The tool used to accomplish this process is known as Q5.

Information was derived from reviews of case records. When necessary, recipient interviews were conducted in order to collect information that was not found in the case records. Survey data was supplemented with information from the Employment Development Department's (EDD) base wage file.

### SAMPLING INFORMATION

The sample cases for the survey were selected from the Department of Health Services' Medi-Cal Eligibility Data System, Monthly Extract File. This file is a continually updated listing of all persons in California who are eligible for CalWORKs and receive Medi-Cal cards in a particular month.

Each month, a random sample of open cases is selected. The total sample for FFY 1999 consisted of 3,733 CalWORKs cases.

### **DATA PRESENTATION**

The data represented by tables in this publication were developed by expanding the number of sample cases to the monthly average number of CalWORKs cases that received cash or services at some time during the twelve-month period. Since the sample was drawn from cases and not persons, the person data was also expanded using statistically derived case weights. Due to sample expansion, the frequencies may or may not be the same as those found in other reports. Also, because of rounding, the frequencies may or may not add to the totals vertically and/or horizontally. The differences are small, however, and insignificant.

Results of this survey are displayed in bold type and to the right of tables displaying data from the FFY 1998 surveys. When appropriate, the two sets of data are compared and the difference in percents, percentage points or amounts is shown in the far right column, titled "Change." When there is no comparable FFY 1998 survey data, then only FFY 1999 data is displayed.

Also included, are tables comparing Q5 survey characteristics to statewide or national data. These tables are interspersed throughout the publication and they are also listed at the end of the table of contents for easy reference.

### **RELIABILITY OF THE DATA**

Since the information presented in the tables was based on a sample, it may differ somewhat from figures that would have been obtained if a complete census had been taken. Comparison of sample data with available actual data and with data from comparable prior studies, shows the information to be quite reliable. However, as with all sample data, care should be exercised in the interpretation of figures when based on a relatively small number of cases.

The CalWORKs survey is based on a random sample selection process that yields first level case data with a confidence level of 95 percent and a precision of plus or minus 2 percent (Appendix A).

#### RECIPIENT PROFILE

The CalWORKs population has a wide range of social and economic characteristics. The following is a selection of some of the key information collected from this survey. A ten-year trend chart on the average monthly cash grant is also displayed:

Avg. number/aided persons per case: 3 persons
Avg. number/aided children per case: 2.2 children
Average age of adult: 34.2 years
Average age of child: 7.7 years

Citizenship status:
 U.S. Citizens - Adults, 72.3%,
 Children, 04.8%

Children, 94.8%

Proportion of adults never married: 42.9%Proportion of adults employed: 41.4%

Years of education for adults:
Average TANF/CalWORKs grant:
41.7% have 12 or more years
\$495 per month (see Page 4)

 Time on aid <u>since most recent case</u> opening, median months

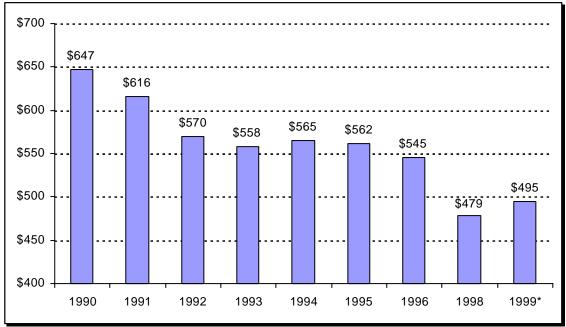
edian months 13.5 months (1 year, 1.5 months)

 <u>Total time</u> on aid (cumulative time on aid, regardless of breaks in aid),

median months 67.4 months (5 yrs., 7.4 months)

# RECIPIENT PROFILE Continued

## Average Monthly Cash Grant per Case



Source of trend data: 1990 - 1996, AFDC Characteristics Surveys; 1997, data unavailable; 1998 and 1999, TANF/CalWORKs surveys. (Not inflation adjusted.)

A more detailed account of recipient data, plus additional characteristics, can be found on the following pages.

<sup>\*</sup> Includes a cost of living restoration and increase effective November 1, 1998.

Case Composition

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

# Tables 1 and 1A

# Number of Persons in the Assistance Unit

- ✓ Although the average monthly caseload decreased 11.7% since the FFY 1998 survey, the caseload for that period from actual monthly reports decreased by 12.5% as seen on Table 1A.
- ✓ The average number of persons per AU remains at three.
- ✓ After increasing steadily from 1990 to 1995, the average monthly caseload, based on actual reports, is returning to the lower figures of a decade ago.

One-person AUs make up 12.8% of the caseload. Some of the reasons one-person AUs may occur include:

- ✓ An aided child has ineligible parents;
- ✓ The child lives with a nonneedy caretaker relative;
- ✓ Parents and/or children are aided under Supplemental Security Income/State Supplemental Payment (SSI/SSP) program; or
- ✓ The mother is pregnant and has no other children.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 1

Number of Persons in the Assistance Unit

(Based on Survey Data)

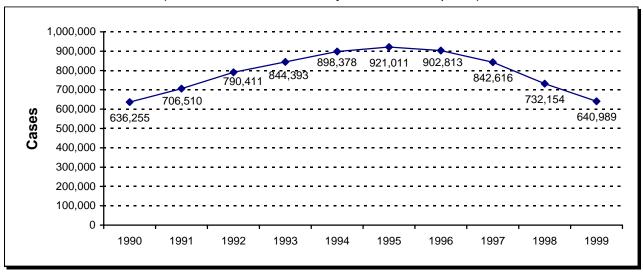
	FFY 1998*		FFY 1	FFY 1999		
Number of Persons	12-Month	Average	12-Month			
	Cases	Percent	Cases	Percent	Change	
TOTAL CASELOAD	707,018	100.0	<u>624,095</u>	<u>100.0</u>	-11.7	
One	78,109	11.0	79,653	12.8	1.8	
Two	237,026	33.5	199,386	31.9	-1.6	
Three	187,193	26.5	159,254	25.5	-1.0	
Four	112,853	16.0	96,865	15.5	-0.5	
Five	51,670	7.3	49,080	7.9	0.6	
Six	22,321	3.2	22,162	3.6	0.4	
Seven	9,214	1.3	8,583	1.4	0.1	
Eight	3,340	0.5	4,776	8.0	0.3	
Nine	2,819	0.4	2,866	0.5	0.1	
Ten and Over	2,472	0.3	1,470	0.2	-0.1	
AVERAGE NO. OF PERSONS	3.0	0	3.0	0	0.0	

Table 1 in the FFY 1998 TANF Characteristics Survey

Table 1A

# Average Monthly AFDC/CalWORKs Caseload

(Based on Actual Monthly Caseload Reports)



Source: California Department of Social Services CA 237 Caseload Movement Reports by State Fiscal Year.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

# Table 2

# Number of Children in the Assistance Unit

- ✓ An AU could contain no children if the mother is pregnant and has no other children or the child is aided under the SSI/SSP program.
- ✓ The largest percentage of cases, 35.1%, contain one child.
- ✓ The average number of aided children per case remained virtually the same as last year.

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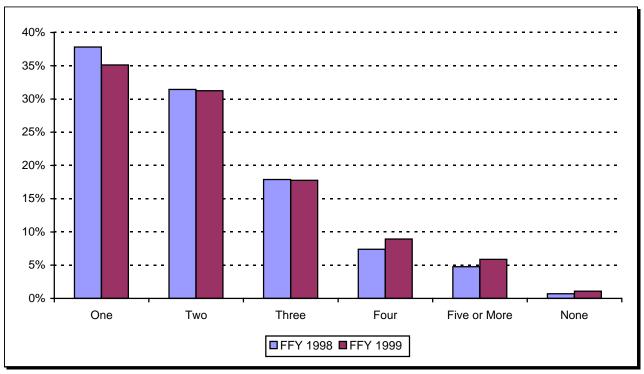
Table 2

Number of Children in the Assistance Unit

Number of Children	FFY 1 12-Month		FFY 1 12-Month		
	Cases	Percent	Cases	Percent	Change
TOTAL CASELOAD	707,018	100.0	<u>624,095</u>	100.0	-11.7
One	267,387	37.8	219,171	35.1	-2.7
Two	222,153	31.4	194,926	31.2	-0.2
Three	126,399	17.9	110,883	17.8	-0.1
Four	52,223	7.4	55,733	8.9	1.5
Five or More	33,732	4.8	36,687	5.9	1.1
None	5,124	0.7	6,695	1.1	0.4
AVERAGE NO. OF CHILDREN	2.1		2.2	0.1	

<sup>\*</sup> Table 2 in the FFY 1998 TANF Characteristics Survey

# Display of the Number of Children per Assistance Unit



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## Tables 3 and 3A

# Number of Children in the Assistance Unit with No Adult Recipients (Child-Only)

- ✓ The ratio of child-only cases to the total caseload increased by 7.8 percentage points since FFY 1998, which equates to 28,764 additional cases.
- ✓ The increased caseload is due, in part, to an increase in the ineligible noncitizen population (Table 28).
- ✓ There are more than 420,000 children, approximately 30.5% of all children, in child-only cases. (Number of children multiplied by number of cases.)
- As seen on the trend chart, in recent years, the <u>state</u> child-only caseload has closely mirrored the <u>national</u> TANF caseload.

Reasons there may be no adult in the AU include:

- The aided child has ineligible parents;
- The aided child is living with a nonneedy caretaker relative; or
- ✓ The parent of the aided child is aided under the SSI/SSP program.

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Table 3

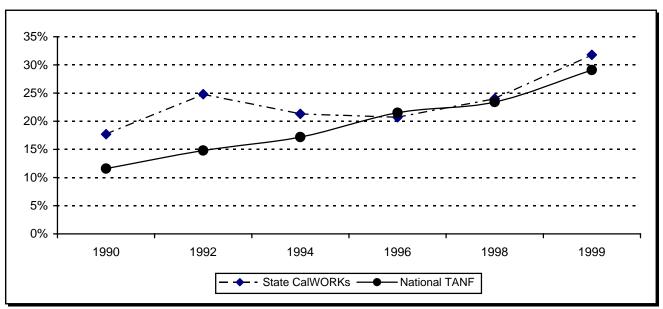
Number of Children in the Assistance Unit with No Adult Recipients (Child-Only)

Number of Children	FFY 1998* 12-Month Average			FFY 1999 12-Month Average			
	Cases	Per	cent	Cases	Percent		Change
TOTAL CASELOAD	<u>707,018</u>	<u>100.0</u>		<u>624,095</u>	<u>100.0</u>		-11.7
CASES WITH ADULTS	537,265	76.0		425,578	68.2		-7.8
CASES WITH NO ADULTS	<u>169,753</u>	24.0	<u>100.0</u>	<u>198,517</u>	31.8	<u>100.0</u>	7.8
One	69,452		40.9	70,814		35.7	-5.2
Two	57,029		33.6	67,884		34.2	0.6
Three	28,858		17.0	34,173		17.2	0.2
Four	10,193		6.0	17,485		8.8	2.8
Five or More	4,188		2.5	7,350		3.7	1.2
Unknown	33		0.0	811		0.4	0.4
AVERAGE NO. OF CHILDREN		2.0			2.1		0.1

<sup>\*</sup> Table 3 in the FFY 1998 TANF Characteristics Survey

Table 3A

Percentage of Cases That Are Child-Only, **State & National** 



Source: State; 1990-1996, AFDC Characteristics Surveys; 1998 and 1999, TANF/CalWORKs surveys.

National; U.S. Dept. of Health and Human Services web site. National data was not collected in 1991, 1993 or 1995.

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## Table 4

# Number of Children in the Assistance Unit for Cases with One Adult Recipient

- ✓ One adult recipient could be an aided parent or a needy caretaker relative. The proportion of cases with one aided adult decreased by 6.4 percentage points since last year.
- ✓ There are more than 765,000 children in cases with one aided adult. This equates to 55.6% of all aided children.
- ✓ One-adult cases most often have just one child. However, the average number of children per case is a little more than two.
- The percentage of cases containing four or more children has increased.
- Cases can contain no children if the child is aided by SSI/SSP or a mother is pregnant and has no other children.

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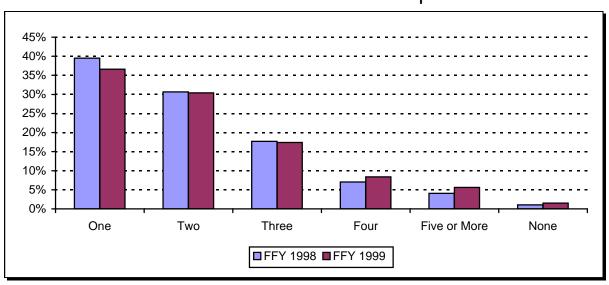
Table 4

# Number of Children in the Assistance Unit for Cases with One Adult Recipient

Number of Children	FFY 1998* 12-Month Average		FFY 1999 12-Month Average				
	Cases	Per	rcent	Cases	Per	cent	Change
TOTAL CASELOAD OTHER THAN ONE ADULT	707,018 259,605	100.0 36.7		624,095 268,852	100.0 43.1		-11.7 6.4
CASES WITH ONE ADULT One Two Three Four Five or More None **	447,413 176,792 137,157 79,236 31,455 18,143 4,629	63.3	100.0 39.5 30.7 17.7 7.0 4.1 1.0	355,243 130,148 107,902 61,796 29,997 19,905 5,495	56.9	100.0 36.6 30.4 17.4 8.4 5.6 1.5	-6.4 -2.9 -0.3 -0.3 1.4 1.5
AVERAGE NO. OF CHILDREN		2.1			2.2		0.1

 <sup>\*</sup> Table 4 in the FFY 1998 TANF Characteristics Survey

# Comparison of the Number of Children in Cases with One Adult Recipient



<sup>\*\*</sup> Can reflect a case where the child is aided under SSI/SSP or the Mother is pregnant with no other children.

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## Table 5

# Number of Children in the Assistance Unit for Cases with Two Adult Recipients

- ✓ Most two-adult cases have one or two children. The overall average number of children remains unchanged from FFY 1998 at 2.7.
- ✓ There are more than 190,000 children, 13.8% of all children, in cases with two aided adults.
- ✓ Although rather slight, the category with one child shows the largest percentage point increase (2.4%), while the category with two children shows the largest percentage point decrease (3.9%).

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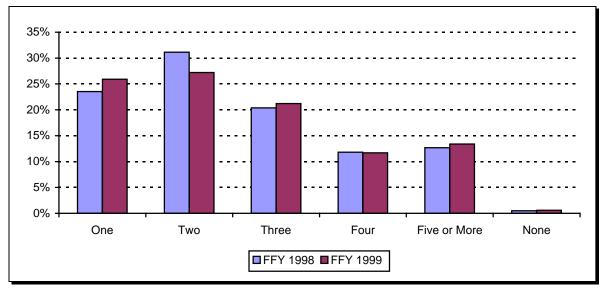
Table 5

# Number of Children in the Assistance Unit for Cases with Two Adult Recipients

Number of Children		FFY 1998* 12-Month Average		FFY 1999 12-Month Average			
	Cases	Per	rcent	Cases	Percent		Change
TOTAL CASELOAD OTHER THAN TWO ADULTS	707,018 617,167	100.0 87.3		624,095 553,759	100.0 88.7		-11.7 1.4
CASES WITH TWO ADULTS One Two Three Four Five or More None **	89,851 21,143 27,967 18,305 10,574 11,400 462	12.7	100.0 23.5 31.1 20.4 11.8 12.7 0.5	70,336 18,210 19,140 14,914 8,251 9,432 389	11.3	100.0 25.9 27.2 21.2 11.7 13.4 0.6	-1.4 2.4 -3.9 0.8 -0.1 0.7 0.1
AVERAGE NO. OF CHILDREN	2.7		2.7			0.0	

<sup>\*</sup> Table 5 in the FFY 1998 TANF Characteristics Survey

# Comparison of the Number of Children in Cases with Two Adult Recipients



<sup>\*\*</sup> Can reflect a case where the child is aided under SSI/SSP

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## Tables 6 and 6A

# Number of Persons in the Home

- ✓ The average number of persons in the home is 4.4.
- ✓ While the average number of all persons in the home (receiving aid and not receiving aid) has been gradually increasing, the average number of aided persons remains constant at 3.0 (Table 1).
- ✓ The proportion of cases with fewer than five persons decreased, while the proportion of cases with five to nine persons increased.
- ✓ <u>Nationally</u>, most people live in one or two-person homes (all households, not just homes containing aided persons); while in <u>California</u>, most aided people live in homes of three or more people.

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Table 6

Number of Persons in the Home

	FFY 1	998*	FFY	1999	
Number of Persons*	12-Month Average		12-Month		
	Cases	Percent	Cases	Percent	Change
TOTAL	707,018	100.0	<u>624,095</u>	<u>100.0</u>	-11.7
One***	1,161	0.2	465	0.1	-0.1
Two	125,254	17.7	98,691	15.8	-1.9
Three	164,134	23.2	136,674	21.9	-1.3
Four	159,307	22.5	134,626	21.6	-0.9
Five	112,930	16.0	102,289	16.4	0.4
Six	67,246	9.5	70,297	11.3	1.8
Seven	31,658	4.5	37,360	6.0	1.5
Eight	19,109	2.7	17,466	2.8	0.1
Nine	8,875	1.3	11,339	1.8	0.5
Ten and Over	16,166	2.3	12,195	2.0	-0.3
Unknown	1,178	0.2	2,693	0.4	0.2
AVERAGE NO. OF PERSONS	4.	2	4.	.4	0.2

<sup>\*</sup> Regardless of whether the person was receiving aid

Table 6A

# Number of Persons in the (<u>California</u> CalWORKs) Home Compared to the <u>National</u> Population (All Households)

Number of Persons*		- March 1998 sus Bureau****	FFY 12-Month		
	Households	Percent	Cases	Percent	Change
TOTAL	102,528,000	100.0	<u>624,095</u>	<u>100.0</u>	
One	26,349,696	25.7	465	0.1	-25.6
Two	32,911,488	32.1	98,691	15.8	-16.3
Three	17,327,232	16.9	136,674	21.9	5.0
Four	15,379,200	15.0	134,626	21.6	6.6
Five	7,074,432	6.9	102,289	16.4	9.5
Six	2,255,616	2.2	70,297	11.3	9.1
Seven or More	1,230,336	1.2	81,053	13.0	11.8

<sup>\*</sup> Regardless of whether the person was receiving aid

<sup>\*\*</sup> Table F in the FFY 1998 TANF Supplemental Report (The one person count was included in the unknown category.)

<sup>\*\*\*</sup> The only time a home can contain one person is if that person is a woman in the third trimester of her pregnancy and she has no other children.

<sup>\*\*\*\*</sup> U.S. Census Bureau, Households by Type and Selected Characteristics: 1998, Census Bureau web site

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# Table 7

# Caretaker Relative in the Home

- ✓ There are no significant changes in the composition of caretaker relative cases since FFY 1998.
- ✓ The caretaker relative is most often a grandparent or great grandparent.
- ✓ A needy caretaker relative is aided along with the child(ren) and he/she is subject to the same work requirements as a parent.

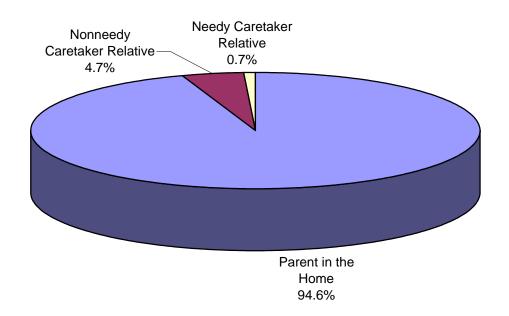
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Table 7
Caretaker Relative in the Home

Relationship		1998* n Average	FFY 1 12-Month		
	Cases	Percent	Cases	Percent	Change
TOTAL	<u>707,018</u>	<u>100.0</u>	<u>624,095</u>	<u>100.0</u>	-11.7
Parent in the Home Nonneedy Caretaker Relative Needy Caretaker Relative	670,620 28,936 7,462	94.9 4.1 1.1	590,341 29,348 4,406	94.6 4.7 0.7	-0.3 0.6 -0.4

<sup>\*</sup> Table P in the FFY 1998 TANF Supplemental Report

# Display of Cases with a Caretaker Relative



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### **CLOSED CASES**

## Table 8

# Closed Cases by Reason for Closure

- ✓ In FFY 1998, cases where the recipient failed to return the Monthly Eligibility Report (CA7, SAWS7, CW7) were counted in the "Unknown" category. In FFY 1999, these cases are included in the "Other" category.
- ✓ In addition to the cases that failed to report, the "Other" category also includes reasons, such as; Inherited Property/Money, Incarceration, Joining the Armed Forces, Death and Welfare Fraud. This category increased by 10 percentage points since FFY 1998.
- ✓ Other categories that increased from last year are "Failure to Provide Verification", "Increased Earnings" and "Non-cooperation with Eligibility Procedures".

### **CLOSED CASES**

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### **CLOSED CASES**

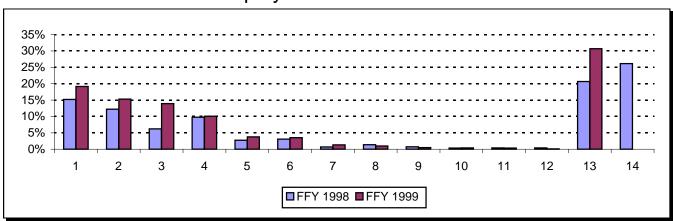
Table 8

# Closed Cases by Reason for Closure

	FFY	1998*	FFY	1999	
Reason for Closure	12-Month Average		12-Month	n Average	
	Cases	Percent	Cases	Percent	Change
TOTAL COMPLETED CLOSED CASES	<u>43,257</u>	100.0	<u>39,519</u>	<u>100.0</u>	-8.6
1 Failed to Provide Verification	6,586	15.2	7,563	19.1	3.9
2 Increased Earnings	5,283	12.2	6,039	15.3	3.1
3 Non-coop w/Eligibility Procedures	2,685	6.2	5,508	13.9	7.7
4 No Eligible Child in Home	4,234	9.8	3,977	10.1	0.3
5 Moved Out of State	1,181	2.7	1,480	3.7	1.0
6 Employment	1,338	3.1	1,397	3.5	0.4
7 Increased Unearned UI/DI Comp	294	0.7	521	1.3	0.6
8 Parent Returned Home	593	1.4	386	1.0	-0.4
9 Moved in with Family/Friends	319	0.7	193	0.5	-0.2
10 Child Support	152	0.4	145	0.4	0.0
11 Sanction	176	0.4	135	0.3	-0.1
12 Marriage	157	0.4	48	0.1	-0.3
13 Other	8,944	20.7	12,127	30.7	10.0
14 Unknown	11,315	26.2	N/A	N/A	N/A

<sup>\*</sup> Table R in the FFY 1998 TANF Supplemental Report

# Display of Closure Reason



## **CLOSED CASES**

<sup>\*\*</sup> Used as reason labels in the chart below.

# Recipient Characteristics

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## Tables 9 and 10

Age of Persons in the Assistance Unit

- ✓ About 30% of the adults in our caseload is age 40 and older. In the FFY 1998 survey, this age group represented about 26% and in the October 1996 survey, we found that about 22% of the caseload is age 40 and older.
- ✓ The percentage of adults aged 20 to 29 years is decreasing, while the 40 to 49 year old group is increasing.
- The average age of the children in our caseload is about eight years old.
- ✓ Compared to the <u>statewide</u> population, a larger proportion of aided persons fall into the younger age groups, less than 35 years of age.

Note: A teen parent head of household and a teen spouse are reflected in the adult tables.

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Table 9
Age of Persons in the Assistance Unit

Age in Years	FFY 1998* 12-Month Average		FFY 1999 12-Month Average				
	Persons	Persons Percent		Persons	Percent		Change
TOTAL PERSONS	2,122,763	100.0		<u>1,910,896</u>	<u>100.0</u>		-10.0
ADULTS	627,436 24,705 213,233 224,105 129,483 35,910	29.6	100.0 3.9 34.0 35.7 20.6 5.7	535,119 23,637 159,470 192,109 126,422 33,481	28.0	100.0 4.4 29.8 35.9 23.6 6.3	-1.6 0.5 -4.2 0.2 3.0 0.6
CHILDREN  Less than Two 2 - 5 6 - 12 ** 13 - 15 ** 16 - 18 *** Unknown/Unborn Child	1,495,327 159,933 417,488 614,427 187,343 116,093 43	70.4	100.0 10.7 27.9 41.1 12.5 7.8 0.0	1,375,777 145,228 376,628 572,843 171,845 109,233 0	72.0	100.0 10.6 27.4 41.6 12.5 7.9 0.0	1.6 -0.1 -0.5 0.5 0.0 0.1 N/A
AVERAGE <b>ADULT</b> AGE AVERAGE <b>CHILD</b> AGE	34.0 8.2		34.2 7.7			0.2 -0.5	

<sup>\*</sup> Table 10 and Table 11 in the FFY 1998 TANF Characteristics Survey

Table 10
Age Compared to the **California** Population

Age in Years	State of California - July 1998 Department of Finance****			FFY 1999 12-Month Average			
	Persons Percent		Persons	Percent		Difference	
TOTAL PERSONS	33,766,000	100.0		<u>1,910,896</u>	<u>100.0</u>		
PERSONS YOUNGER THAN 15	8,137,606	24.1		1,142,861	59.8		
PERSONS 15 AND OLDER	25,628,394	75.9	<u>100.0</u>	<u>768,035</u>	40.2	<u>100.0</u>	
15 to 24 Years	1,332,676		5.2	261,692		34.1	28.9
25 to 34 Years	4,971,908		19.4	251,915		32.8	13.4
35 to 44 Years	6,407,099		25.0	173,368		22.6	-2.4
45 to 54 Years	4,997,537		19.5	69,084		9.0	-10.5
55 to 64 Years	2,998,522		11.7	11,342		1.5	-10.2
65 Years and Over	4,920,652		19.2	634		0.1	-19.1

<sup>\*\*\*\*</sup> Based on State of California, Department of Finance web page, August 2000

<sup>\*\*</sup> The age range within the 6 to 15 year old categories was displayed differently in the FFY 1998 publication.

<sup>\*\*\*</sup> The FFY 1998 publication labeled children through age 19, as did the federal reports. However, there were no 19 year old children in that survey or in the FFY 1999 survey.

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## Table 11

# Age of Mother at Birth of Oldest Child in the Assistance Unit

- ✓ The proportion of cases with an aided mother has decreased by 5.7 percentage points reflecting the complement to the proportional increase in childonly cases.
- ✓ In FFY 1999, more than 40% of mothers were 19 years old or younger when their first child was born, compared to 32% in FFY 1998. This is an increase of more than 8 percentage points.
- The AU may contain no children if the mother is pregnant with her first child, or the child(ren) is/are receiving SSI/SSP.
- ✓ The oldest child in the AU is not necessarily the mother's first born child. She may have an older child who is no longer a member of the AU. Also, the child in the AU could be her sibling, step-child, etc., not her natural child.

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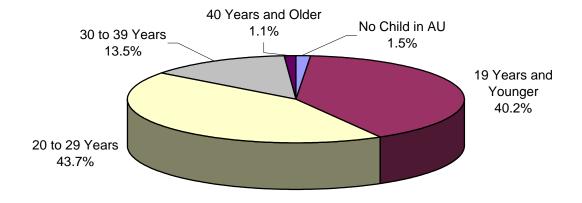
Table 11

Age of Mother at Birth of Oldest Child in the Assistance Unit

Age at Child's Birth	FFY 1998* 12-Month Average		12-M				
	Cases			Cases	Percent		Change
TOTAL	707,018	100.0		<u>624,095</u>	<u>100.0</u>		-11.7
NO MOTHER IN AU	211,118	29.9		222,274	35.6		5.7
MOTHER IN AU	<u>495,900</u>	70.1	<u>100.0</u>	<u>401,821</u>	64.4	<u>100.0</u>	-5.7
No Child in AU	4,220		0.9	5,856		1.5	0.6
Less than 16 years	15,412		3.1	27,188		6.8	3.7
16 years	18,831		3.8	29,380		7.3	3.5
17 years	37,054		7.5	37,188		9.3	1.8
18 years	44,755		9.0	35,795		8.9	-0.1
19 years	42,748		8.6	32,121		8.0	-0.6
20 years	45,720		9.2	34,025		8.5	-0.7
21 - 24 years	120,078		24.2	78,604		19.6	-4.6
25 - 29 years	91,054		18.4	62,970		15.7	-2.7
30 - 34 years	43,516		8.8	39,546		9.8	1.0
35 - 39 years	25,258		5.1	14,568		3.6	-1.5
40 years and older	7,255		1.5	4,580		1.1	-0.4
AVERAGE AGE OF MOTHER	23.2		22.8			-0.4	

Table N in the FFY 1998 TANF Supplemental Report

# Display of Age of Mother at Birth of Oldest Child in the Assistance Unit



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

## Table 12

# Children Born Out of Wedlock

- ✓ When compared to the prior year, there appears to be a decrease in the proportion of children born out of wedlock. However, we also note that there is a commensurate increase in the "Unknown Birth Status" category.
- ✓ The percentage of aided children <u>not</u> born out of wedlock is the same as it was in FFY 1998, 37.1%.
- ✓ The percentage of births occurring to unmarried women (regardless if aided) on a <u>national</u> level in 1998 is 32.8%. In <u>California</u>, the percentage is 32.7%.\*

<sup>\*</sup> Source: Most recent data from the Center for Disease Control and Prevention, National Center for Health Statistics web site

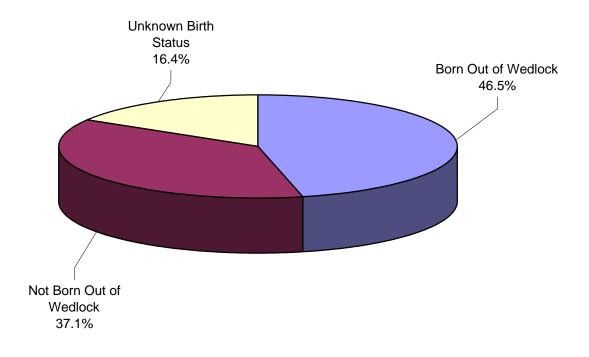
CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 12
Children Born Out of Wedlock

Birth Status	FFY 1998* 12-Month Average		FFY 1 12-Month		
	Children Percent		Children	Percent	Change
TOTAL CHILDREN	1,495,327	<u>100.0</u>	<u>1,375,777</u>	<u>100.0</u>	-8.0
Born Out of Wedlock Not Born Out of Wedlock Unknown Birth Status	792,220 554,747 148,360	53.0 37.1 9.9	640,028 510,510 225,239	46.5 37.1 16.4	-6.5 0.0 6.5

<sup>\*</sup> Table O in the FFY 1998 TANF Supplemental Report

# Display of Status at Birth of Child



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

# Tables 13 and 13A

# Youngest Recipient Child by Age Group

- ✓ A child, younger than one year, is the youngest child in 10.2% of the cases. For TANF work participation, if this is a single-parent family, the parent is exempt from work requirements. In CalWORKs, the single parent is exempt if the child is younger than six months, with a county option to extend the exemption to one year or decrease it to 12 weeks.
- ✓ In 47.7% of the cases, the youngest child is between the ages of one year and six years. If this is a single parent family, the TANF work requirement is 20 hours per week. In CalWORKs, the single parent is required to participate for 32 hours per week.
- ✓ In both <u>state</u> and <u>national</u> data, the youngest child in most cases falls into the six to eleven year old category.\*

<sup>\*</sup> Since the national data does not break down the six to eleven year old age group into smaller groups, state data was combined in order to make the comparison.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 13

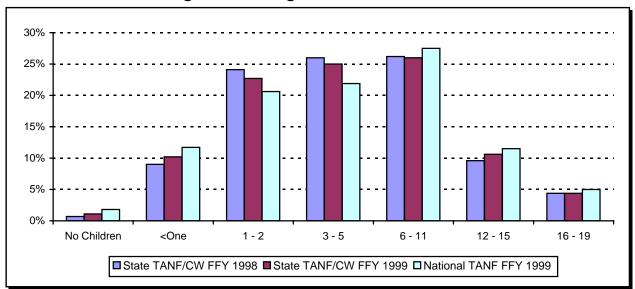
Youngest Recipient Child by Age Group

Age of Youngest Child		1998* h Average	FF\ 12-Mon		
	Cases	Percent	Cases	Percent	Change
TOTAL CASELOAD	707,018	100.0	<u>624,095</u>	<u>100.0</u>	-11.7
No Children in AU **	5,185	0.7	6,695	1.1	0.4
Under One Year	63,474	9.0	63,521	10.2	1.2
One to Two Years	170,456	24.1	141,886	22.7	-1.4
Three to Five Years	183,775	26.0	156,305	25.0	-1.0
Six to Eight Years	108,084	15.3	97,164	15.6	0.3
Nine to Eleven Years	76,860	10.9	65,007	10.4	-0.5
Twelve to Fifteen Years	68,048	9.6	65,891	10.6	1.0
Sixteen to Nineteen Yrs.	31,136	4.4	27,626	4.4	0.0

<sup>\*</sup> Table 12 in the FFY 1998 TANF Characteristics Survey

State and National Data on Age of Youngest Child in the AU

Table 13A



Source: State; TANF/ CalWORKs data is from the FFY 1998 and FFY 1999 characteristics surveys National; TANF data is from the U.S. Department of Health and Human Services web site

<sup>\*\*</sup> Can reflect a case where the child is aided under SSI/SSP or the Mother is pregnant with no other children.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

## Table 14

# Gender of Persons in the Assistance Unit

- ✓ The total male recipient population is 42.6% of all persons, while the total female recipient population is 57.4% of all persons.
- ✓ The 4.3 percentage point increase in adult male recipients is the same as the rise in the proportion of adults identified as "Married" (Table 18).

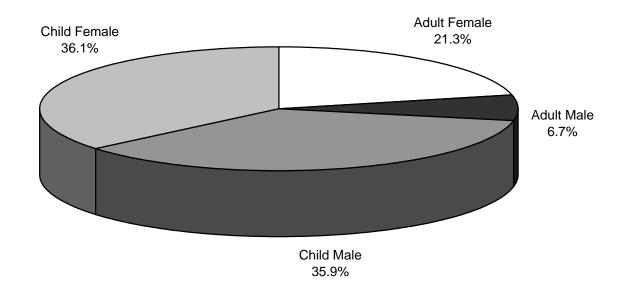
CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 14
Gender of Persons in the Assistance Unit

Gender		FY 1998* onth Averag	e	12-1			
	Persons	Perc	ent	Persons	Perc	ent	Change
TOTAL	<u>2,122,763</u>	100.0		<u>1,910,896</u>	<u>100.0</u>		-10.0
ADULTS Male Female	627,436 123,333 504,103	29.6	100.0 19.7 80.3	<u>535,119</u> 128,519 406,600	28.0	100.0 24.0 76.0	-1.6 4.3 -4.3
CHILDREN Male Female	1,495,327 773,023 722,304	70.4	100.0 51.7 48.3	<u>1,375,777</u> 685,606 690,171	72.0	100.0 49.8 50.2	1.6 -1.9 1.9

<sup>\*</sup> Table H in the FFY 1998 TANF Supplemental Report

# Gender Displayed as a Percentage of Total Persons



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Tables 15 and 16

Race of Persons in the Assistance Unit

- ✓ Hispanics remain the largest group on aid; 36.4% of aided adults and 49.1% of aided children.
- ✓ When comparing the CalWORKs population to <u>state</u> (all persons) and <u>national</u> TANF data, the highest percentage of persons in the CalWORKs population are Hispanics. Whites are the largest category in the state population and in the national TANF population, Blacks are the largest group.
- ✓ The Asian/Other category includes the following: Asian Indian, Cambodian, Chinese, Filipino, Guamanian, Hawaiian, Korean, Laotian, Other Asian or Pacific Islander, Samoan and Vietnamese.

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Table 15

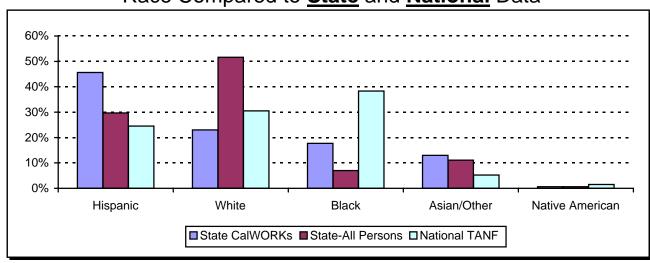
Race of Persons in the Assistance Unit

	FF	Y 1998*		FF	Y 1999		
Race	12-Mo	nth Avera	ge	12-Mor	nth Avera	ge	
	Persons	Percent		Persons	Percent		Change
TOTAL PERSONS	2,122,763	<u>100.0</u>		<u>1,910,896</u>	<u>100.0</u>		-10.0
ADULTS	627,436	29.6	100.0	<u>535,119</u>	28.0	<u>100.0</u>	-1.6
Hispanic	214,068		34.1	194,800		36.4	2.3
White	200,149		31.9	160,799		30.0	-1.9
Black	128,556		20.5	99,773		18.6	-1.9
Asian/Other	81,681		13.0	76,201		14.2	1.2
Native American	2,982		0.5	3,546		0.7	0.2
CHILDREN	1,495,327	70.4	100.0	<u>1,375,777</u>	72.0	<u>100.0</u>	1.6
Hispanic	647,053		43.3	676,033		49.1	5.8
White	352,583		23.6	278,995		20.3	-3.3
Black	306,595		20.5	239,352		17.4	-3.1
Asian/Other	182,880		12.2	172,805		12.6	0.4
Native American	6,216		0.4	8,592		0.6	0.2

<sup>\*</sup> Tables 13 and 14 in the FFY 1998 TANF Characteristics Survey

Race Compared to **State** and **National** Data

Table 16



Source: State CalWORKs; Data from this survey

State-All Persons; Based on State of California, Department of Finance, "Race/Ethnic Population Estimates: Components of Change for California Counties, April 1990 to July 1998"

National; FFY 1999 data from the U.S. Department of Health and Human Services web site

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### Table 17

# Primary Language of the Head of Household

- ✓ A person's primary language is identified as English if they can converse easily in that language.
- ✓ The number of cases with an English speaking head of household declined by 3.9 percentage points, which equates to 20% of the cases (from 483,824 to 402,530). However, the Non-English caseload decreased by less than 1% of the cases (from 223,194 to 221,565).
- ✓ Although the overall number of recipients declined, the number whose primary language is Spanish, Laotian, or Farsi, actually increased.
- ✓ The "Other" category for FFY 1998, includes Korean, Portuguese, Samoan and Thai. For FFY 1999, the category includes Korean, Polish, Thai and Sign Language.

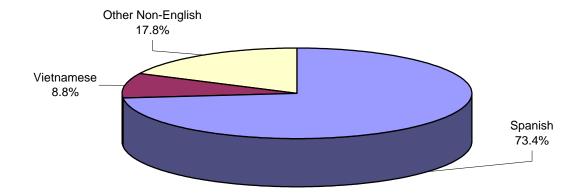
CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 17
Primary Language of the Head of Household

		FY 1998*			FY 1999		
Language		Ionth Aver			onth Aver	_	
	Cases	Per	cent	Cases	Per	cent	Change
TOTAL	<u>707,018</u>	100.0		<u>624,095</u>	<u>100.0</u>		-11.7
ENGLISH	483,824	68.4		402,530	64.5		-3.9
NON-ENGLISH	223,194	31.6	100.0	<u>221,565</u>	35.5	<u>100.0</u>	3.9
Spanish	150,972		67.6	162,525		73.4	5.8
Vietnamese	23,789		10.7	19,601		8.8	-1.9
Hmong	6,965		3.1	6,373		2.9	-0.2
Cambodian	8,345		3.7	6,179		2.8	-0.9
Armenian	6,132		2.7	6,018		2.7	0.0
Laotian	4,089		1.8	4,808		2.2	0.4
Russian	4,874		2.2	4,085		1.8	-0.4
Other	5,112		2.3	4,880		2.2	-0.1
Chinese Languages	6,411		2.9	2,382		1.1	-1.8
Farsi	1,021		0.5	2,495		1.1	0.6
Arabic	2,292		1.0	1,024		0.5	-0.5
Mien	1,004		0.4	904		0.4	0.0
Tagalog	2,188		1.0	291		0.1	-0.9

<sup>\*</sup> Table M in the FFY 1998 TANF Supplemental Report

# Non-English Speaking Head of Household



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Table 18

# Marital Status of Adults in the Assistance Unit

- As in past surveys, the largest marital status category is "Never Married."
- ✓ For the first time in several years, the "Never Married" category is showing a reduction of 3.3 percentage points.
- ✓ The "Married" category has increased by 4.3 percentage points since FFY 1998. This is consistent with the TANF principle of encouraging the formation and maintenance of two-parent families.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

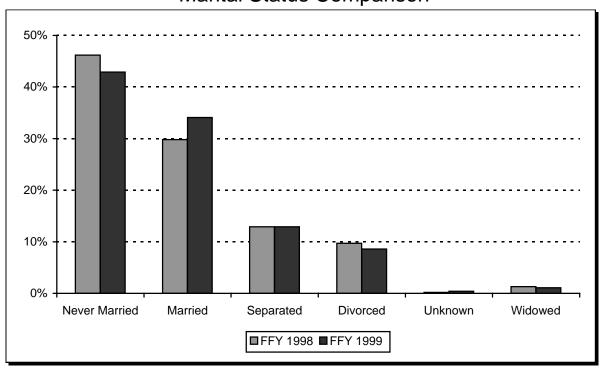
Table 18

Marital Status of Adults in the Assistance Unit

M :: 10: :		FFY 1998* 12-Month Average			FY 1999		
Marital Status				12-IVIO	12-Month Average		
	Persons	Percent		Persons	Percent		Change
TOTAL PERSONS	2,122,763	100.0		1,910,896	100.0		-10.0
TOTALTEROONS	2,122,703	100.0		1,910,090	100.0		10.0
CHILDREN	1,495,327	70.4		1,375,777	72.0		1.6
ADULTS	627,436	29.6	100.0	<u>535,119</u>	28.0	<u>100.0</u>	-1.6
Never Married	289,842		46.2	229,805		42.9	-3.3
Married	186,709		29.8	182,210		34.1	4.3
Separated	80,769		12.9	69,215		12.9	0.0
Divorced	60,664		9.7	46,082		8.6	-1.1
Unknown	1,273		0.2	2,063		0.4	0.2
Widowed	8,179		1.3	5,744		1.1	-0.2

<sup>\*</sup> Table 15 in the FFY 1998 TANF Characteristics Survey

# Marital Status Comparison



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

## Tables 19 and 20

# Recipients by Relationship to the CalWORKs Head of Household

- ✓ By definition, the head of household must be an adult, aided or not. The exception would be an emancipated teen parent. In child-only cases, an unaided adult is the head of household.
- ✓ 81.1% of adults are the head of the household, a reduction of 3.1 percentage points from FFY 1998. The remainder of aided adults are spouses, relatives and unrelated adults.
- ✓ Here is an example of an aided adult who is unrelated to the head of household: unmarried parents with a child in common, where the mother is the head of household and the father is unrelated, due to their non-married status, to the head of household.
- ✓ Most children in the case, 95.6%, are the daughters or sons of the head of household.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 19

# Adult Recipients by Relationship to the CalWORKs Head of Household

Relationship	FFY 1998* 12-Month Average			FF 12-Mor			
•	Persons		cent	Persons	Percent		Change
TOTAL PERSONS CHILDREN	2,122,763 1,495,327	100.0 70.4		<u>1,910,896</u> 1,375,777	100.0 72.0		-10.0 1.6
ADULTS  Head of Household  Spouse  Unrelated Adult  Parent  Other Relative  Unknown	627,436 528,148 82,433 10,246 3,222 1,700 1,687	29.6	100.0 84.2 13.1 1.6 0.5 0.3	535,119 433,867 83,043 15,639 51 2,409	28.0	100.0 81.1 15.5 2.9 0.0 0.5	-1.6 -3.1 2.4 1.3 -0.5 0.2 -0.3

<sup>\*</sup> Table 16 in the FFY 1998 TANF Characteristics Survey

Table 20

# Child Recipients by Relationship to the CalWORKs Head of Household

	-	FY 1998*			Y 1999		
Relationship	12-M	onth Avera	age	12-Moi	nth Avera	ge	]
	Persons	rsons Percent		Persons	Per	cent	Change
TOTAL PERSONS	<u>2,122,763</u>	<u>100.0</u>		<u>1,910,896</u>	<u>100.0</u>		-10.0
ADULTS	627,436	29.6		535,119	28.0		-1.6
7.502.0	027,100	20.0		000,110			1.0
CHILDREN	<u>1,495,327</u>	70.4	<u>100.0</u>	<u>1,375,777</u>	72.0	<u>100.0</u>	1.6
Daughter/Son	1,423,921		95.2	1,314,495		95.6	0.4
Stepdaughter/Stepson	999		0.1	2,915		0.2	0.1
Grand/Great Grandchild	54,484		3.6	45,816		3.3	-0.3
Other Related	14,507		1.0	9,692		0.7	-0.3
Foster Child	115		0.0	0		0.0	0.0
Unrelated Child	1,140		0.1	2,589		0.2	0.1
Unknown	161		0.0	270		0.0	0.0

<sup>\*</sup> Table 17 in the FFY 1998 TANF Characteristics Survey

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Tables 21 and 22

# Teen Parent Recipients

- ✓ Based on CalWORKs requirements, a teen parent
  is a member of the AU if he or she is age 19 or
  younger and is the parent of a child in the AU.
- Any teen parent who is the head of the household or a spouse, is identified as an adult in this survey.
- ✓ Any teen parent who is in the AU with his/her parent, is identified as a child in this survey.
- ✓ There are no significant changes in the number of teen parents when compared to FFY 1998.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 21

Teen Parent Recipients with Adult Status

Teen Parent Status		FFY 1998* 12-Month Average			Y 1999 nth Avera	ae	
	Persons Percent		Persons			Change	
TOTAL PERSONS	2,122,763	100.0		<u>1,910,896</u>	<u>100.0</u>		-10.0
CHILDREN	1,495,327	70.4		1,375,777	72.0		1.6
ADULTS ** Teen Parent Under Age 18 Teen Parent Age 18 Teen Parent 19 years old Not a Teen Parent Unknown	627,436 1,184 8,418 11,509 606,038 287	29.6	100.0 0.2 1.3 1.8 96.6 0.0	535,119 1,720 6,319 12,610 514,360 110	28.0	100.0 0.3 1.2 2.4 96.1 0.0	-1.6 0.1 -0.1 0.6 -0.5 0.0

<sup>\*</sup> Table 18 in the FFY 1998 TANF Characteristics Survey

Table 22

# Teen Parent Recipients with Child Status

Teen Parent Status	FFY 1998* 12-Month Average			FFY 1999 12-Month Average			
	Persons	Perc	ent	Persons	Perc	ent	Change
TOTAL PERSONS	2,122,763	100.0		<u>1,910,896</u>	<u>100.0</u>		-10.0
ADULTS	627,436	29.6		535,119	28.0		-1.6
CHILDREN ** Teen Parent Under Age 18 Teen Parent Age 18 Not a Teen Parent Unknown	1,495,327 7,884 454 1,486,861 127	70.4	100.0 0.5 0.0 99.4 0.0	1,375,777 4,469 811 1,370,301 196	72.0	100.0 0.3 0.1 99.6 0.0	1.6 -0.2 0.1 0.2 0.0

<sup>\*</sup> Table 19 in the FFY 1998 TANF Characteristics Survey

<sup>\*\*</sup> A teen parent with adult status is included above because they are a head of household or a spouse.

<sup>\*\*</sup> A teen parent with **child** status is included above and is in the AU with his/her parent.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

## Tables 23 and 24

# Recipients by Education Level

- ✓ These data reflect the highest grade completed by individual recipients. If still attending school, the highest grade completed was the grade completed in the prior term.
- ✓ The category "None" for adults indicates no formal education. For children it means the child is too young to have started formal education.
- ✓ 41.7% of adult recipients have at least a twelfth grade education, compared to 50.5% in FFY 1998. Some of this decrease can be explained by the data collection change noted below. It may also be an indication that the more employable adults are leaving aid.

Note: Education information for all adults was not always available. Therefore, the increase in "Unknown" will have an effect on the other categories.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 23

Adult Recipients by Education Level

Years of Education		FFY 1998* 12-Month Average			FFY 1999 12-Month Average				
Todio of Eddodion	Persons	Percent		Persons	Percent		Change		
TOTAL PERSONS CHILDREN	2,122,763 1,495,327	100.0 70.4		<u>1,910,896</u> 1,375,777	100.0 72.0		-10.0 1.6		
ADULTS One to Six Seven to Nine Ten to Eleven Twelve and Over None Unknown **	627,436 62,886 65,846 153,621 316,829 20,922 7,332	29.6	100.0 10.0 10.5 24.5 50.5 3.3 1.2	535,119 55,176 55,244 144,362 223,142 16,513 40,682	28.0	100.0 10.3 10.3 27.0 41.7 3.1 7.6	-1.6 0.3 -0.2 2.5 -8.8 -0.2 6.4		

<sup>\*</sup> Table 20 in the FFY 1998 TANF Characteristics Survey

Table 24
Child Recipients by Education Level

Years of Education	FFY 1998* 12-Month Average				FFY 1999 12-Month Average			
	Persons	Percent		Persons	Percent		Change	
TOTAL PERSONS	2,122,763	100.0		<u>1,910,896</u>	100.0		-10.0	
ADULTS	627,436	29.6		535,119	28.0		-1.6	
CHILDREN	1,495,327	70.4	<u>100.0</u>	<u>1,375,777</u>	72.0	<u>100.0</u>	1.6	
One to Six	534,285		35.7	482,222		35.1	-0.6	
Seven to Nine	197,539		13.2	183,856		13.4	0.2	
Ten to Eleven	93,291		6.2	82,052		6.0	-0.2	
Twelve and Over	3,494		0.2	3,324		0.2	0.0	
None	661,754		44.3	622,527		45.2	0.9	
Unknown	4,964		0.3	1,796		0.1	-0.2	
				·				

 <sup>\*</sup> Table 21 in the FFY 1998 TANF Characteristics Survey

<sup>\*\*</sup> The data collection process changed in FFY 1999 and education data was not readily available for all adults.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Tables 25 and 26

# Recipients by Citizenship Status

- ✓ U.S. citizens include those born in the U.S., foreign born of citizen parents and naturalized citizens.
- Certain categories of noncitizens are eligible for aid. These include refugees, lawfully admitted permanent residents, asylees, etc.
- ✓ Adult noncitizens (144,962) plus children noncitizens (71,151) equal 216,113 persons, or 11.3% of total recipients. This is virtually the same as the 11.8% in FFY 1998.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 25

# Adult Recipients by Citizenship Status

Citizenship Status		FFY 1998* 12-Month Average			FFY 1999 12-Month Average			
·	Persons	Perd	ent	Persons	Perd	cent	Change	
TOTAL PERSONS CHILDREN	2,122,763 1,495,327	100.0 70.4		<u>1,910,896</u> 1,375,777	100.0 72.0		-10.0 1.6	
ADULTS U.S. Citizen Noncitizen Unknown	627,436 461,615 164,998 823	29.6	100.0 73.6 26.3 0.1	535,119 387,134 144,962 3,023	28.0	100.0 72.3 27.1 0.6	-1.6 -1.3 0.8 0.5	

<sup>\*</sup> Table 22 in the FFY 1998 TANF Characteristics Survey

Table 26

# Child Recipients by Citizenship Status

Citizenship Status		FFY 1998* Nonth Average		F 12-Mo	ge		
	Persons	Percent		Persons	Perd	cent	Change
TOTAL PERSONS ADULTS	2,122,763 627,436	100.0 29.6		<u>1,910,896</u> 535,119	100.0 28.0		-10.0 -1.6
CHILDREN U.S. Citizen Noncitizen Unknown	1,495,327 1,410,254 84,844 229	70.4	100.0 94.3 5.7 0.0	1,375,777 1,304,533 71,151 93	72.0	100.0 94.8 5.2 0.0	1.6 0.5 -0.5 0.0

<sup>\*</sup> Table 23 in the FFY 1998 TANF Characteristics Survey

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

## Table 27

# Length of Time in the U.S. for Legal Noncitizens

- ✓ The proportion of legal noncitizens is virtually unchanged from last year, although in numbers, the decrease equates to more than 33,000 people.
- ✓ Almost half of the legal noncitizens, 48%, have been in the United States for nine years or more.

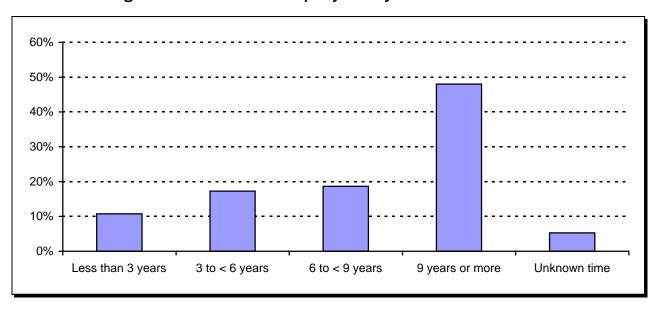
CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 27
Length of Time in the U.S. for Legal Noncitizens

Time in the United States	FFY 1998* 12-Month Average			Y 1999 th Avera	ıge		
	Persons		cent	Persons		cent	Change
TOTAL CITIZENSHIP UNKNOWN	2,122,763 1,052	100.0 0.0		<u>1,910,896</u> 3,116	100.0 0.2		-10.0 0.2
CITIZENS	1,871,869	88.2		1,691,667	88.5		0.3
LEGAL NONCITIZENS Less than 1 year 1 year to less than 2 years 2 years to less than 3 years 3 years to less than 4 years 4 years to less than 5 years 5 years to less than 6 years 6 years to less than 7 years 7 years to less than 8 years 8 years to less than 9 years 9 years or more Unknown length of time	9,410 14,356 18,073 15,077 14,322	11.8	100.0 3.3 4.4 4.9 3.8 5.7 7.2 6.0 5.7 5.7 45.0 8.2	216,113 8,008 7,939 7,311 8,119 16,148 13,064 18,816 11,854 9,661 103,791 11,402	11.3	100.0 3.7 3.7 3.4 3.8 7.5 6.0 8.7 5.5 4.5 48.0 5.3	-0.5 0.4 -0.7 -1.5 0.0 1.8 -1.2 2.7 -0.2 -1.2 3.0 -2.9

Table L in the FFY 1998 TANF Supplemental Report

# Legal Noncitizens Displayed by Years in the U.S.



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Table 28

# Number of Cases with Citizen Children of Ineligible Noncitizen Parents

- ✓ There is a 2.7 percentage point increase in the number of cases with citizen children of ineligible, noncitizen parents. This equates to an almost 10% increase in the caseload (from 80,613 to 87,783).
- ✓ The number of children who have ineligible, noncitizen parents is roughly 196,500, or 14.3% of all aided children.
- ✓ The average number of citizen children in homes with ineligible, noncitizen parents remains at 2.2.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

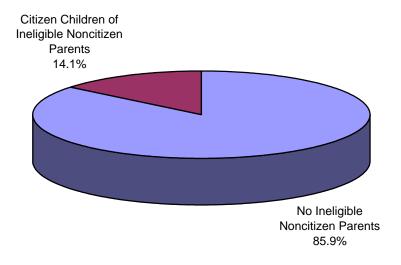
Table 28

# Number of Cases with Citizen Children of Ineligible Noncitizen Parents

Number of Citizen Children	FFY 1998* 12-Month Average			FI 12-Mo			
	Cases Percent		Cases	Percent		Change	
TOTAL	707,018	100.0		<u>624,095</u>	100.0		-11.7
NO INELIG. NONCITIZEN PARENT	626,404	88.6		536,312	85.9		-2.7
CITIZEN CHILD OF INELIG. PARENT	<u>80,613</u>	11.4	<u>100.0</u>	<u>87,783</u>	14.1	<u>100.0</u>	2.7
One	23,642		29.3	22,870		26.1	-3.2
Two	31,568		39.2	35,108		40.0	0.8
Three	15,307		19.0	19,652		22.4	3.4
Four	7,199		8.9	7,692		8.8	-0.1
Five	2,033		2.5	1,099		1.3	-1.2
Six or More	864		1.1	1,362		1.6	0.5
AVERAGE	2.2			2.2			

<sup>\*</sup> Table K in the FFY 1998 TANF Supplemental Report

# Cases with Citizen Children of Ineligible Noncitizen Parents



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

## Table 29

# Birth Place of Persons in the Assistance Unit

- ✓ Although a 2.6 percentage point increase is shown in the proportion of the adult population born outside the US, the amount in the unknown category in FFY 1998 partially offsets this figure.
- ✓ Most children on aid are born in California, 89.2%, while only 46.9% of aided adults are born in this state.

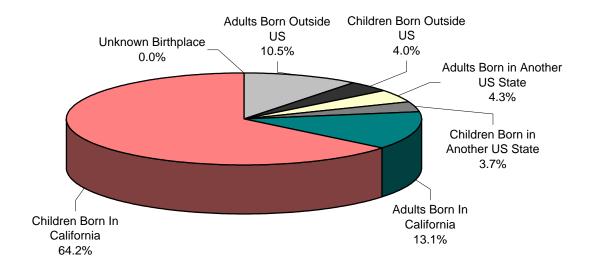
CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 29
Birth Place of Persons in the Assistance Unit

Location of Birth	FFY 1998* 12-Month Average				Y 1999 nth Avera	ane	
Location of Birtin	Persons		cent	Persons		cent	Change
	1 0.001.0		00111	1 0.00			Change
TOTAL	2,122,763	100.0		<u>1,910,896</u>	100.0		-10.0
					· · · · · · · · · · · · · · · · · · ·		
ADULTS	627,436	29.6	100.0	<u>535,119</u>	28.0	<u>100.0</u>	-1.6
Born In California	299,567		47.7	251,173		46.9	-0.8
Born in Another US State/Poss.	96,601		15.4	82,402		15.4	0.0
Born Outside US/Possessions	219,063		34.9	200,910		37.5	2.6
Unknown Where Born	12,205		1.9	634		0.1	-1.8
CHILDREN	1,495,327	70.4	100.0	1,375,777	72.0	100.0	1.6
Born In California	1,322,996		88.5	1,227,083		89.2	0.7
Born in Another US State/Poss.	74,728		5.0	71,647		5.2	0.2
Born Outside US/Possessions	95,312		6.4	77,047		5.6	-0.8
Unknown Where Born	2,291		0.2	0		0.0	N/A

<sup>\*</sup> Table I in the FFY1998 TANF Supplemental Report

# Birth Place Displayed as a Percentage of Total Persons



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Table 30

# Value of Most Expensive Vehicle Owned by Adults in the AU

- ✓ The method used to identify the vehicle value limit changed in January 1998. We cannot determine if the \$418 increase in the average value is due to this change or if the recipients are purchasing more valuable vehicles.
- ✓ While the number of adults who own vehicles declined by 18%, the number of adults who don't own vehicles declined by only 13%, showing that those without vehicles are less likely to leave aid.
- ✓ The category of vehicles valued at \$2,001 to \$4,000 increased more than other categories, while the category of vehicles valued at \$500 or less showed the largest decrease.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 30

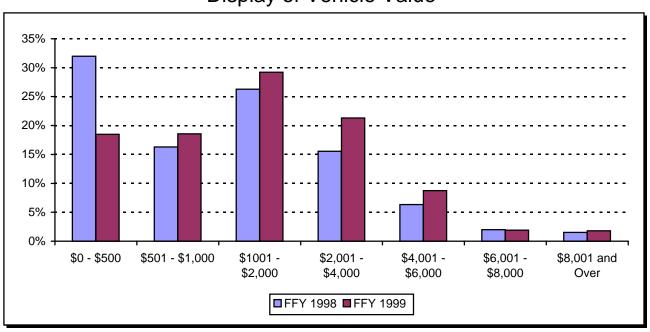
# Value of Most Expensive Vehicle Owned by Adults in the AU

Value of Vehicle		FY 1998 onth Ave		FFY 1999 12-Month Average		age	]	
	Adults	Pei	rcent	Adults	Per	cent	Change	
TOTAL	627,436	100.0		<u>535,119</u>	<u>100.0</u>		-14.7	
ADULTS DON'T OWN A VEHICLE	421,674	67.2		366,629	68.5		1.3	
ADULTS WHO OWN A VEHICLE	205,762	32.8	100.0	<u>168,490</u>	31.5	<u>100.0</u>	-1.3	
\$0 - \$500	65,785		32.0	31,134		18.5	-13.5	
\$501 - \$1,000	33,636		16.3	31,278		18.6	2.3	
\$1001 - \$2,000	54,074		26.3	49,237		29.2	2.9	
\$2,001 - \$4,000	31,977		15.5	35,899		21.3	5.8	
\$4,001 - \$6,000	13,063		6.3	14,709		8.7	2.4	
\$6,001 - \$8,000	4,113		2.0	3,225		1.9	-0.1	
\$8,001 and Over	3,114		1.5	3,008		1.8	0.3	
AVERAGE VALUE	\$1,621		\$	2,039		\$418		

<sup>\*</sup> Data was not displayed in FFY 1998 publications.

The amount used in this table is the vehicle Market Value. The Countable Resource Value was not collected for all cases.

# Display of Vehicle Value



**Benefits** 

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Table 31

# CalWORKs Families Receiving Food Stamps

- CalWORKs eligible families are categorically eligible for food stamps although some choose not to receive them.
- ✓ The monthly average food stamp grant has increased by \$2 in the past year.
- ✓ The proportion of CalWORKs cases receiving food stamps has increased by 1.3 percentage points since FFY 1998.
- ✓ A person receiving a CalWORKs sanction may still be eligible to receive food stamps. However, the food stamp allotment will not increase to compensate for the loss of CalWORKs benefits.

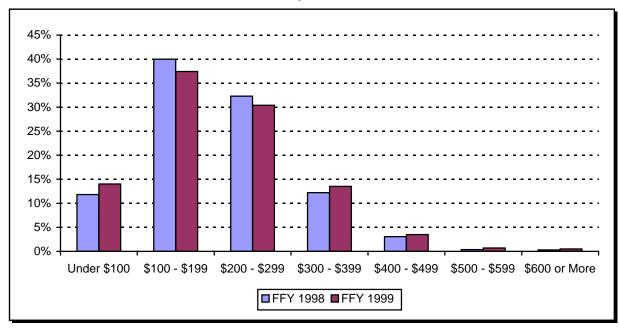
CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 31
CalWORKs Families Receiving Food Stamps

Food Stamp Amount	FFY 1998* 12-Month Average		FFY 1999 12-Month Average				
1 000 Stamp Amount	Cases		cent	Cases Percent		_	Change
TOTAL CASELOAD  NOT REC. FOOD STAMPS	707,018 92,527	100.0 13.1		624,095 73,807	100.0 11.8		-11.7 -1.3
RECEIVING FOOD STAMPS Under \$100 \$100 - \$199 \$200 - \$299 \$300 - \$399 \$400 - \$499 \$500 - \$599 \$600 or More	614,491 72,705 245,728 198,209 75,064 18,807 2,270 1,708	86.9	100.1 11.8 40.0 32.3 12.2 3.1 0.4 0.3	550,288 77,210 205,675 167,555 74,263 19,022 3,604 2,959	88.2	100.0 14.0 37.4 30.4 13.5 3.5 0.7 0.5	1.3 2.2 -2.6 -1.9 1.3 0.4 0.3 0.2
AVERAGE AMOUNT		\$205			\$207		\$2

<sup>\*</sup> Table 6 in the FFY 1998 TANF Characteristics Survey

# Amount of Food Stamps Received Each Month



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

## Table 32

# Families Receiving Cash Assistance

- ✓ The average monthly aid payment increased by \$16 since FFY 1998. A cost-of-living adjustment in October 1998 may account for some of this increase.
- ✓ The number of cases <u>not</u> receiving a cash grant more than doubled since FFY 1998. This indicates an increase in the number of families receiving aid in the form of services only.
- ✓ The largest percentage point increase occurred in the number of families receiving \$300 to \$399 per month, while the largest percentage point decrease occurred in the number of families receiving \$500 to \$599 per month.
- ✓ An increase of 7.3 percentage points occurred in the number of cases receiving \$600 or more.

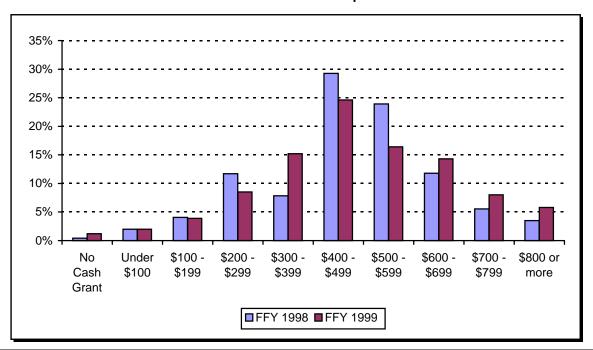
CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 32
Families Receiving Cash Assistance

Monthly Grant Amount	FFY 1998* 12-Month Average		FFY <sup>2</sup> 12-Month		
Worlding Grant 7 timount	Cases	Percent	Cases	Percent	Change
TOTAL CASELOAD	<u>707,018</u>	100.0	<u>624,095</u>	<u>100.0</u>	-11.7
No Cash Grant	3,034	0.4	7,796	1.2	0.8
Under \$100	14,447	2.0	12,439	2.0	0.0
\$100 - \$199	28,632	4.0	24,613	3.9	-0.1
\$200 - \$299	82,581	11.7	53,346	8.5	-3.2
\$300 - \$399	55,383	7.8	94,766	15.2	7.4
\$400 - \$499	206,782	29.2	153,511	24.6	-4.6
\$500 - \$599	169,222	23.9	102,188	16.4	-7.5
\$600 - \$699	83,106	11.8	89,375	14.3	2.5
\$700 - \$799	39,106	5.5	50,029	8.0	2.5
\$800 or more	24,725	3.5	36,032	5.8	2.3
AVERAGE AMOUNT	\$47	9	\$49	95	\$16

 <sup>\*</sup> Table 8 in the FFY 1998 TANF Characteristics Survey

# Amount of Cash Grant Received per Case Each Month



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Tables 33 and 34

# Recipients Receiving Federal Disability Benefits

- ✓ Benefits include Retirement and Survivors Disability Insurance (RSDI) and Supplemental Security Income (SSI).
- ✓ Some persons receiving federal disability benefits are exempt from work participation activities.
- Persons aided under the SSI/SSP program are not reflected in this table because their benefits make them ineligible to be included in the CalWORKs assistance unit.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 33

Adult Recipients Receiving Federal Disability Benefits

Benefits Received	FFY 1998* 12-Month Average		FFY 1999 12-Month Average				
	Persons	Per	cent	Persons	Per	cent	Change
TOTAL PERSONS CHILDREN	2,122,763 1,495,327	100.0 70.4		1,910,896 1,375,777	100.0 72.0		-10.0 1.6
ADULTS Receives Disability Benefits Does Not Receive Benefits	627,436 3,542 623,894	29.6	100.0 0.6 99.4	<u>535,119</u> 3,138 531,981	28.0	100.0 0.6 99.4	-1.6 0.0 0.0

<sup>\*</sup> Table 24 in the FFY 1998 TANF Characteristics Survey

Table 34
Child Recipients Receiving Federal Disability Benefits

Benefits Received	FFY 1998* 12-Month Average			FFY 1999 12-Month Average			
	Persons	Per	cent	Persons	Per	cent	Change
TOTAL PERSONS  ADULTS  CHILDREN  Receives Disability Benefits  Does Not Receive Benefits	2,122,763 627,436 1,495,327 17,082 1,478,245	100.0 29.6 70.4	100.0 1.1 98.9	1,910,896 535,119 1,375,777 16,769 1,359,008	100.0 28.0 72.0	100.0 1.2 98.8	-10.0 -1.6 1.6 0.1 -0.1

Table 25 in the FFY 1998 TANF Characteristics Survey

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Tables 35 and 35A

# Time on Aid Since the Most Recent Case Opening

- ✓ Time in this category is counted from the date of the last application for aid. The time displayed in Table 36 is the cumulation of all time on aid, ignoring any breaks in aid.
- ✓ There is a 7.4 percentage point decrease in the proportion of cases on aid for one year and longer since the most recent case opening.
- ✓ The median (middle) number of months on aid has decreased 14.5 months since FFY 1998.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 35

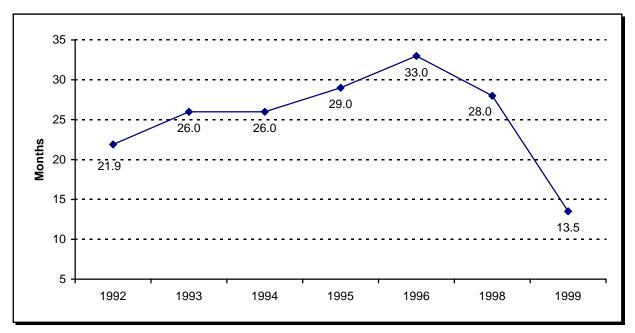
Time on Aid Since the Most Recent Case Opening

Time on Aid		1998* n Average	FFY 12-Montl		
	Cases	Percent	Cases	Percent	Change
TOTAL	707,018	100.0	<u>624,095</u>	<u>100.0</u>	-11.7
Less than 6 months 6 months to less than 1 year 1 year and longer Unknown	100,211 146,175 458,594 2,038	14.2 20.7 64.9 0.3	84,867 175,401 358,705 5,122	13.6 28.1 57.5 0.8	-0.6 7.4 -7.4 0.5
MEDIAN MONTHS	28	3.0	1:	3.5	-14.5

<sup>\*</sup> Table A in the FFY 1998 TANF Supplemental Report

Table 35A

# Median Months on Aid Since the Most Recent Case Opening



Source: 1992-1996, AFDC Characteristics Surveys; 1997, data not available; 1998 and 1999, TANF/CalWORKs surveys

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Table 36

# Total Time of Adults on Aid

- ✓ Social security numbers of CalWORKs recipients were matched to those contained in the Medi-Cal Eligibility Data System (MEDS) file in order to obtain total time on aid data.
- ✓ Almost 18% of adults have been on aid for ten years or longer.
- ✓ Over 51% of adults have been aided 60 or more months.
- ✓ The TANF lifetime limit is 60 months from December 1996 and the CalWORKs lifetime limit is 60 months from January 1998. If there are no breaks in aid, we could expect to see adults exceed their lifetime TANF limit in FFY 2001 and their CalWORKs lifetime limit in FFY 2003.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 36

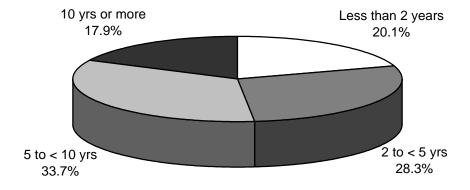
# Total Time of Adults on Aid

		FFY1999 **					
Time on Aid *	12-Month Average						
	Adults	Percent	Cumulitive %				
Total	<u>535,119</u>	<u>100.0</u>					
Less than 6 months	29,093	5.4	5.4				
6 months to less than 1 year	26,050	4.9	10.3				
1 year to less than 2 years	52,428	9.8	20.1				
2 years to less than 3 years	52,063	9.7	29.8				
3 years to less than 4 years	49,566	9.3	39.1				
4 years to less than 5 years	49,880	9.3	48.4				
5 years to less than 6 years	51,582	9.6	58.1				
6 years to less than 7 years	40,209	7.5	65.6				
7 years to less than 8 years	32,845	6.1	71.7				
8 years to less than 9 years	29,467	5.5	77.2				
9 years to less than 10 years	26,369	4.9	82.1				
10 years or more	95,567	17.9	100.0				
MEDIAN MONTHS		67.4					

Note: This data was not displayed in either of the FFY 1998 TANF publications.

- \* The length of time on aid may or may not include breaks in aid.
- \*\* The Social Security Numbers of CalWORKs adults were matched to those contained in the Medical Eligibility Data System (MEDS) file in order to obtain this data. The match went back as far as January 1987.

# Display of Total Time of Adults on Aid



CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

## Tables 37 and 37A

Aid Received in Another State

- ✓ Information on the receipt of aid in another state is needed in order to calculate time on aid for federal time limits.
- ✓ When comparing the Maximum Aid Payment for a family of three in other states, <u>California</u> ranks seventh largest in payment amount.

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#### Table 37

#### Aid Received in Another State

Aid Received	FFY 1998* Received 12-Month Average 12-I			1999 n Average	
	Cases	Percent	Cases	Percent	Change
TOTAL	707,018	100.0	624,095	<u>100.0</u>	-11.7
Aid Not Received in Another State Aid Received in Another State	704,527 2,491	99.6 0.4	620,707 3,388	99.5 0.5	-0.1 0.1

Table C in the FFY 1998 TANF Supplemental Report

#### Table 37A

## Maximum Aid Payments (MAP) in Other States

This table shows the monthly MAP for families from one to eight persons. Using a family size of three persons, the table was sorted and only the top twenty states are listed.

STATE MAXIMUM BENEFITS BY FAMILY SIZE (FROM ALL-STATE SURVEY <b>AS OF 4/97**</b> )									
STATE	1	2	3	4	5	6	7	8	Last Change
Alaska	514	821	923	1025	1127	1229	1331	1433	1/1/94
New York	517	646	768	892	1020	1113	1212	1338	1990
Minnesota	351	609	763	903	1025	1165	1273	1403	1/1/98
Hawaii	418	565	712	859	1006	1153	1300	1446	2/1/97
Vermont	438	539	639	719	805	861	958	1041	1/1/97
Connecticut	402	513	636	741	835	935	1040	1143	7/1/95
California (exempt AU's)	311	509	631	750	856	961	1055	1150	7/1/97
Massachusetts	392	486	579	668	760	854	946	1037	11/1/95
Rhode Island	327	449	554	634	714	794	874	954	8/1/90
New Hampshire	414	481	550	613	673	754	817	910	7/1/95
Washington	349	440	546	642	740	841	971	1075	1/1/93
Wisconsin	249	440	518	618	709	766	830	879	9/1/87
South Dakota	358	448	507	563	622	680	738	795	5/1/94
Michigan	305	401	489	593	689	822	898	974	1/1/92
Oregon	310	395	460	565	660	755	840	925	7/1/91
Montana	261	349	438	527	615	703	792	880	unknown
North Dakota	223	333	431	517	591	653	702	739	7/1/94
Kansas	267	352	429	497	558	619	680	741	7/1/92
Utah	246	342	426	498	567	625	654	685	10/1/94
lowa	183	361	426	495	548	610	670	731	7/1/91

Source: Data obtained from an all-state survey conducted by CDSS in April 1997. Some states have multi-leveled, multiple payment standards. The highest payment standard was used in these cases and may not represent the payment standard for the largest number of recipients.

<sup>\*\*</sup> Most recent data collected for the states as a whole, although individual states may have updated data.

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### Tables 38 and 38A

## Special Needs Allowance

- ✓ In FFY 1998, the special needs identified included pregnancy, special diet and transportation, with 88% of allowances falling into the pregnancy category.
- ✓ In FFY 1999, pregnancy special needs increased to 92% of all special needs allowances. The remaining needs include special diet and other.
- ✓ Although the pregnancy special needs allowance continues to be \$47 a month, the lower allowances for special diet and other needs adjusts the average monthly amount down to \$44.

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#### Table 38

## Special Needs Allowance

Special Needs Status	FFY 1998* 12-Month Average Cases Percent		FF\ 12-Mont		
			Cases Percent		Change
TOTAL  No Special Needs Allowance Special Needs Allowance	707,018 695,898 11,119	100.0 98.4 1.6	624,095 611,208 12,887	100.0 97.9 2.1	-11.7 -0.5 0.5
AVERAGE MONTHLY AMOUNT	,	\$43	,	\$44	\$1

<sup>\*</sup> Table D in the FFY 1998 TANF Supplemental Report

### Table 38A

## Types of Special Needs

Туре	Examples
Recurring Special Needs: Pregnancy	Payment to a woman in her third trimester of pregnancy
Special Diet	Diabetic, low cholesterol, low salt
Transportation	Unusual distance to travel for required medical treatments
Housekeeping	Cost of services that the family caretaker is unable to perform
Laundry	Medical requirement to change bedding/clothing more than usual
Telephone	Special service or equipment for a handicapped person
Other	Cost for services deemed necessary to meet the family's needs
Nonrecurring Special Needs: Payments	Payments for one-time household emergencies resulting from sudden and unusual circumstances beyond the AU's control

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### Table 39

# Status of Exemption from Maximum Aid Payment (MAP) Reduction

- ✓ A case that is entitled to an exemption receives a higher MAP than a case that is non-exempt.
- ✓ A case may be exempt from a MAP reduction for various reasons, for example, the presence of a nonneedy caretaker relative or the parent is receiving SSI/SSP benefits.
- ✓ The proportion of cases that are exempt from MAP reductions remains about the same (3.4% in FFY 1998; 4.1% in FFY 1999).

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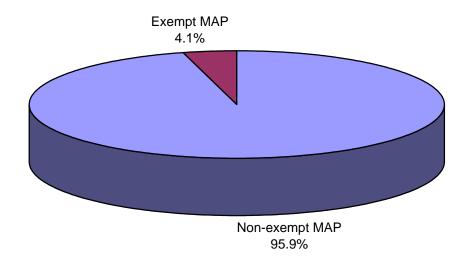
Table 39

## Status of Exemption from Maximum Aid Payment (MAP) Reduction

Exemption Status	FFY 1998* 12-Month Average		FFY 12-Mont		
	Cases Percent		Cases	Percent	Change
TOTAL	707,018	100.0	<u>624,095</u>	<u>100.0</u>	-11.7
Non-exempt MAP Exempt MAP	682,992 24,026	96.6 3.4	598,552 25,543	95.9 4.1	-0.7 0.7

<sup>\*</sup> Table E in the FFY1998 TANF Supplemental Report

## Display of Exemption from MAP Reduction



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#### Table 40

## SSI/SSP Recipient in the Household

- ✓ There is a 50% increase in the number of cases with at least one SSI/SSP recipient in the home. However, the current 11.2% of cases with an SSI/SSP recipient is more consistent with past survey data (12.0% in October 1995 and 11.0% in October 1996).
- ✓ A person receiving SSI/SSP benefits is ineligible to receive CalWORKs benefits.
- ✓ If a parent's receipt of SSI/SSP benefits makes him/her ineligible for CalWORKs, the children in the family may still be able to qualify for aid. Likewise, parents may receive benefits on behalf of their ineligible children who receive SSI/SSP benefits.

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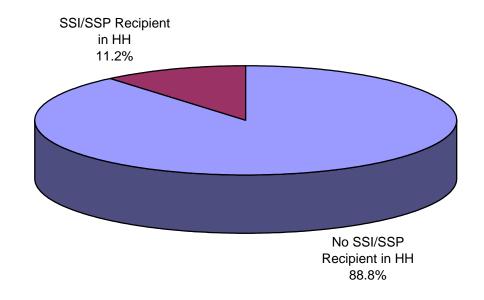
Table 40

## SSI/SSP Recipient in the Household

SSI/SSP Status	FFY 1998* 12-Month Average		FFY 12-Mont		
	Cases	Percent	Cases	Percent	Change
TOTAL	707,018	100.0	624,095	<u>100.0</u>	-11.7
No SSI/SSP Recipient in HH SSI/SSP Recipient in HH	660,283 46,735	93.4 6.6	553,901 70,194	88.8 11.2	-4.6 4.6

<sup>\*</sup> Table Q in the FFY 1998 TANF Supplemental Report

## Percentage of Cases with at Least One SSI/SSP Recipient



# Employment and Income

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#### Tables 41 and 41A

## Adult Recipients by Employment Status

- ✓ The proportion of employed adults increased by 3.2 percentage points since the previous year.
- ✓ The increase in the percentage of aided adults who are employed is consistent with the drop in the unemployment rate for the <u>state</u>.
- ✓ Adults who are not employed may be exempt from participating, enrolled in a work activity other than unsubsidized employment, or they may be waiting for assignment to a work activity.

**Note:** Although this publication collects TANF data used to calculate the federal work participation rate (Appendix B), the tables in this section include persons with any number of hours, from one to many, regardless of work requirements. The state CalWORKs, Welfare-to-Work Program requirements differ, at times, from the federal requirements. These differences can be seen in Appendix C.

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 41

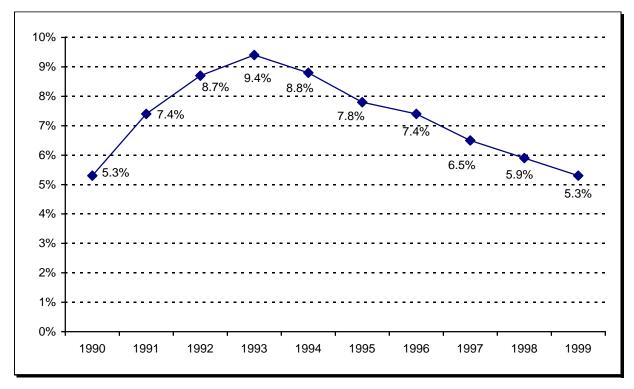
Adult Recipients by Employment Status

Employment Status	FFY 1998* 12-Month Average				Y 1999 ith Avera	ge	
	Persons	Perce	ent	Persons	Perc	ent	Change
TOTAL PERSONS CHILDREN	2,122,763 1,495,327	100.0 70.4		1,910,896 1,375,777	100.0 72.0		-10.0 1.6
ADULTS Employed Not Employed	627,436 239,990 387,446	29.6	100.0 38.2 61.8	<u>535,119</u> 221,629 313,490	28.0	100.0 41.4 58.6	-1.6 3.2 -3.2

<sup>\*</sup> Table 26 in the FFY 1998 TANF Characteristics Survey

Note: Employment information for adults was supplemented by data from the EDD wage file.

Table 41A
Unemployment Rates in California



Source: Employment Development Department webpage, Labor Market Information

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### Tables 42 and 42A

# Adult Recipients by TANF Work Participation Status

- ✓ The "Required to Work" category shows an increase of 8.3 percentage points from FFY 1998.
- ✓ The "Exempt-Not Required to Participate" category reflects the largest change, a 14.3 percentage point decrease.

The following are two examples of recipients who may not be required to participate in work activities and/or their non-participation does not jeopardize the federal work participation rate calculation:

- ✓ A person sanctioned for fewer than three months; or
- ✓ A single parent or guardian caring for a child under the age of 12 months. (In CalWORKs, the single parent is exempt if the child is less than six months old, with a county option to extend to age one year or decrease to 12 weeks.)

See the note at the bottom of page 71 regarding TANF vs. CalWORKs requirements.

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Table 42
Adult Recipients by **TANF** Work Participation Status

	FF	′ 1998*	FF'	Y 1999		
Work Participation Status	12-Mon	th Average	12-Mon	12-Month Average		
(Based on TANF Regulations)	Persons	Percent	Persons	Perc	ent	Change
TOTAL PERSONS	2,122,763	100.0	1,910,896	<u>100.0</u>		-10.0
CHILDREN	1,495,327	70.4	1,375,777	72.0		1.6
ADULTS	627,436	29.6 <u>100.0</u>	535,119	28.0	100.0	-1.6
Required to Participate	381,619	60.8	369,716		69.1	8.3
Disregarded-Single Pnt w/Child <12 Mos.	42,785	6.8	42,665		8.0	1.2
Disregarded-Sanctioned <three months<="" td=""><td>7,261</td><td>1.2</td><td>27,677</td><td></td><td>5.2</td><td>4.0</td></three>	7,261	1.2	27,677		5.2	4.0
Exempt-Disabled	12,982	2.1	15,809		3.0	0.9
Exempt-Not Required to Participate **	182,789	29.1	79,252		14.8	-14.3

<sup>\*</sup> Table 27 in the FFY 1998 TANF Characteristics Survey

Note: Work Participation information for adults was supplemented by data from the EDD wage file.

Table 42A
Work Participation Activities (TANF & CalWORKs)

Work Participation Activities (Appendix C)		= -	Y 1999 th Average
(Regardless of the number of hours page	articipating)	Adults	Percent
TOTAL ADULTS		<u>535,119</u>	100.0
Required to Participate based on TANF Re	gulations	369,716	69.1
Participating in a TANF/CW Activity	216,580		
Participating in a CalWORKs Act. ***	37,458		
Not Currently Participating****	115,678		
Not Required to Participate based on TANF	Regulations	165,403	30.9
Participating Voluntarily	46,577		
Not Participating	118,826		

<sup>\*\*\*</sup> Based on the CalWORKs Welfare-to-Work Monthly Activity Report, WTW25

<sup>\*\*</sup> In FFY 1998, Greater Avenues for Independence (GAIN) exemption criteria was used, in addition to Welfare-to-Work data, to determine a person's exemption status.

<sup>\*\*\*\*</sup> Includes persons who may be waiting for assignment to a work activity

CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

### Tables 43, 43A and 44

## Recipients by Type of Income

- ✓ The proportion of adults receiving earned income increased by 2.1 percentage points since FFY 1998.
- ✓ As seen on the trend chart, the earned income per case has been steadily increasing.
- ✓ Because some adults are newly employed and have not received wages in the survey month, the number of employed adults (Table 41) is larger than the number with earned income (Table 43).

#### Examples of earned income include:

 Wages and salaries, self-employment income and earnings from the Job Training Partnership ACT (JTPA) program, on-the-job-training, etc.

#### Examples of unearned income include:

Retirement and Survivors Disability Insurance (RSDI), veterans benefits, unemployment compensation, other government benefits, and other unearned benefits such as pensions. (Excludes the CalWORKs grant.)

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Table 43
Adult Recipients by Type of Income

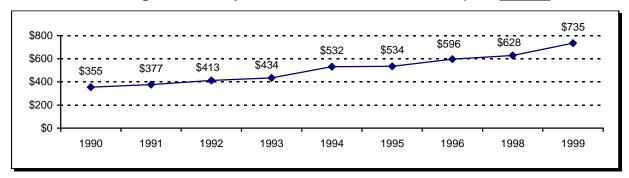
Income Type	FFY 1998* 12-Month Average		FFY 1999 12-Month Average				
	Adults	Perce	ent	Adults	Perc	ent	Change
TOTAL ADULTS	<u>627,436</u>	100.0		<u>535,119</u>	<u>100.0</u>		-14.7
NO INCOME	382,902	61.0		314,563	58.8		-2.2
ALL INCOME ** Earned Income Unearned Income	244,534 227,483 32,622		93.0 13.3	220,556 209,805 21,076	41.2	95.1 9.6	2.2 2.1 -3.7

 <sup>\*</sup> Table 28 in the FFY 1998 TANF Characteristics Survey

Note: Earned income data for adults was supplemented by data from the EDD wage file.

The chart above identifies adults with income; the chart below identifies earned income per case.

Table 43A
Average Monthly Gross Earned Income per Case



Source of trend data: 1990-1996, AFDC Characteristics Surveys; 1997, data unavailable; 1998 and 1999, TANF/CalWORKs surveys. This average is based on only those cases with earned income.

Table 44
Child Recipients with Unearned Income

	FFY 1998*		F		
Unearned Income	12-Mc	onth Average	12-Mo		
	Persons	Percent	Persons	Percent	Change
TOTAL PERSONS	2,122,763	100.0	<u>1,910,896</u>	<u>100.0</u>	-10.0
ADULTS	627,436	29.6	535,119	28.0	-1.6
CHILDREN Unearned Income No Unearned Inc.	1,495,327 19,561 1,475,765	70.4 <u>100.0</u> 1.3 98.7	1,375,777 18,966 1,356,811	72.0 <u>100.0</u> 1.4 98.6	1.6 0.1 -0.1

 <sup>\*</sup> Table 29 in the FFY 1998 TANF Characteristics Survey

<sup>\*\*</sup> Because a person could have both earned and unearned income, the sum of the two exceeds the total.

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#### Table 45

## Adult Employment by Industry

- ✓ The results displayed on the next page are the product of matching Q5 adults with EDD employerreported wage records. Some employees are exempt from this wage reporting system.\*
- ✓ Q5 does not collect data on employment industry. Therefore, some adults who are employed based on Q5, are included in the "Unknown" category if their earnings are not reported to EDD.
- Services, as a whole, is the largest industry category. This category includes occupations in food service, business service, education service, health service, personal services, etc.
- The next largest category of employment for aided adults is in retail trade.
  - \* Not required to be reported to EDD; self employment, federal civilian and military employment, students working at educational facilities, some non-profit organization earnings, railroad employment, casual employment.

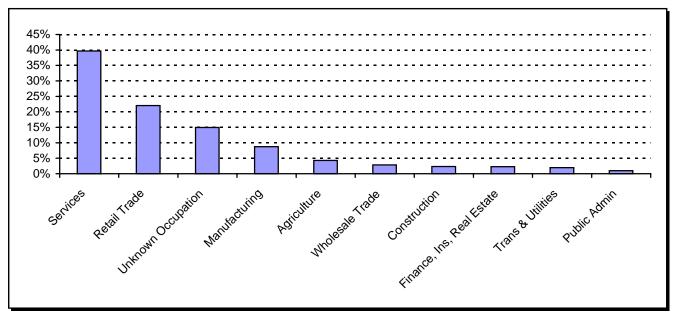
CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS (CalWORKs) PROGRAM FEDERAL FISCAL YEAR 1999

Table 45
Adult Employment by Industry

Industry	12-	FFY 1999 Month Average	
•	Adults	nt	
TOTAL ADULTS ADULTS NOT WORKING	<u>535,119</u> 313,490	<u>100.0</u> 58.6	
ADULTS WORKING Services Retail Trade Unknown Industry* Manufacturing Agriculture Wholesale Trade Construction Finance, Insurance, Real Estate Transportation & Utilities Public Administration	221,629 87,919 48,799 33,099 19,329 9,488 6,350 5,149 5,003 4,329 2,163	41.4	100.0 39.7 22.0 14.9 8.7 4.3 2.9 2.3 2.3 2.0 1.0

Earned income data for Q5 adults was combined with data from the EDD wage file. Industry codes are only available for adults with earnings reported on the EDD wage file.

### Display of Industry



Note: This data was not displayed in either of the FFY 1998 TANF publications.

<sup>\*</sup> Employment in an industry where the earnings are not reported to EDD or the industry is not known.

Adults on Aid Three or More Years

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### Adults on Aid Three or More Years\*

## Tables 46 through 53

## Various Characteristics

Compared to all adults or cases, the following were observed:

- The average AU size is 3.6 persons (Table 46), while the average for the entire caseload is 3.0 (Table 1).
- The average age of adults is 37.4 (Table 48), three years older than the entire caseload (Table 9).
- There is a decrease in the percentage points of Spanish speaking/Hispanic adults and an increase in the percentage points of Vietnamese speaking/Asian and Other adults (Tables 15, 17, 50 & 51).
- There are no significant differences in the number of children in the AU (Table 47), gender (Table 49), education level (Table 52), or employment status (Table 53).
- The following tables were built using a subset of annual Q5 data. The tables profile characteristics of adults who are at least 25 years old and have received aid for 36 or more months since January 1987. Time on aid information comes from the Medi-Cal Eligibility Data Systems (MEDS) file and represents months aided as an adult. Time limits are tracked based on the adult's time on aid, not the case time on aid. Some of the following tables total to the number of cases when an adult meeting the above criteria resides in the home (case).

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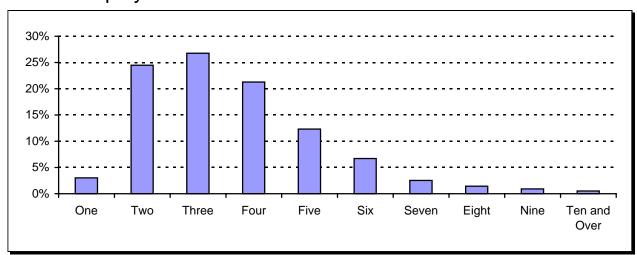
Table 46

## Number of Persons in the Assistance Unit When There is an Adult on Aid Three or More Years\*

Number of Persons in the Assistance Unit		FFY 1999 Ionth Average	
Number of Persons in the Assistance Offit	Cases	Perc	ent
TOTAL	<u>624,095</u>	<u>100.0</u>	
CASES WITH ADULTS AIDED FEWER THAN 3 YEARS	333,809	53.5	
CASES WITH ADULTS AIDED 3 YEARS OR MORE One Two Three Four Five Six Seven Eight Nine Ten and Over	290,286 8,780 71,089 77,679 61,794 35,794 19,505 7,363 4,132 2,680 1,470	46.5	100.0 3.0 24.5 26.8 21.3 12.3 6.7 2.5 1.4 0.9 0.5
AVERAGE NUMBER OF PERSONS IN AU		3.6	

NOTE: Table 1 of this publication displays data on the entire caseload.

## Display of Number of Persons in the Assistance Unit



<sup>\*</sup> Refer to the page containing information bullets for clarification regarding this subset of data.

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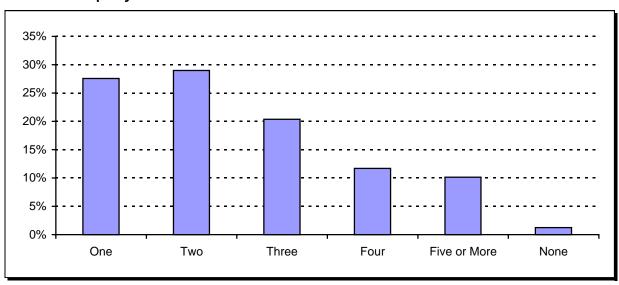
Table 47

## Number of Children in the Assistance Unit When There is an <u>Adult on Aid Three or More Years\*</u>

Number of Children in the Assistance Unit	FFY 1999 12-Month Average		
	Cases	Perc	ent
TOTAL	<u>624,095</u>	<u>100.0</u>	
CASES WITH ADULTS AIDED FEWER THAN 3 YEARS	333,809	53.5	
CASES WITH ADULTS AIDED 3 YEARS OR MORE One Two Three Four Five or More None	290,286 79,996 84,160 59,116 33,985 29,403 3,626	46.5	100.0 27.6 29.0 20.4 11.7 10.1
AVERAGE NUMBER OF CHILDREN IN AU		2.5	

NOTE: Table 2 of this publication displays data on the entire caseload.

## Display of Number of Children in the Assistance Unit



<sup>\*</sup> Refer to the page containing information bullets for clarification regarding this subset of data.

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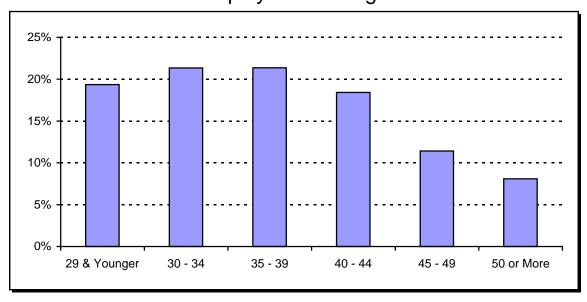
Table 48

# Age of Adult Recipients When There is an <u>Adult on Aid Three or More Years\*</u>

Age of Adults	,	FFY 1999 12-Month Average	
	Adults	Percer	nt
TOTAL ADULTS AIDED FEWER THAN 3 YEARS	<u>535,119</u> 195,514	<u>100.0</u> 36.5	
ADULTS AIDED 3 YEARS OR MORE 29 and Younger 30 - 34 35 - 39 40 - 44 45 - 49 50 or More	339,605 65,725 72,514 72,559 62,546 38,807 27,454	63.5	100.0 19.4 21.4 21.4 18.4 11.4 8.1
AVERAGE AGE		37.4	

NOTE: Table 9 of this publication displays data on all adults.

## Display of Adult Age



<sup>\*</sup> Refer to the page containing information bullets for clarification regarding this subset of data.

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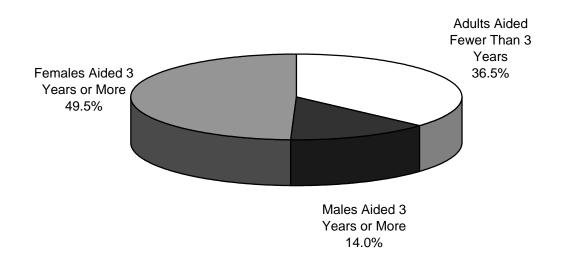
#### Table 49

# Gender of Adult Recipients When There is an Adult on Aid Three or More Years\*

Gender of Adults	1	FFY 99 2-Month Average	
	Adults	Percent	
TOTAL	<u>535,119</u>	100.0	
ADULTS AIDED FEWER THAN 3 YEARS	195,514	36.5	
ADULTS AIDED 3 YEARS OR MORE Male Female	339,605 74,697 264,908	63.5	100.0 22.0 78.0

NOTE: Table 14 of this publication displays data on all adults.

## Adults Displayed by Gender



<sup>\*</sup> Refer to the page containing information bullets for clarification regarding this subset of data.

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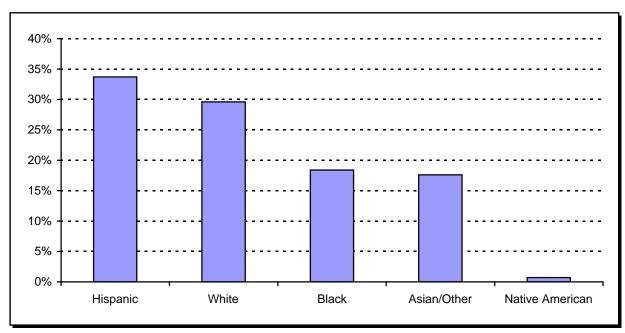
#### Table 50

# Race of Adult Recipients When There is an <u>Adult on Aid Three or More Years\*</u>

Race of Adults	12	FFY 1999 -Month Average	
	Adults	Perc	ent
TOTAL	<u>535,119</u>	<u>100.0</u>	
ADULTS AIDED FEWER THAN 3 YEARS	195,514	36.5	
ADULTS AIDED 3 YEARS OR MORE Hispanic White Black Asian/Other Native American	339,605 114,441 100,591 62,557 59,538 2,478	63.5	100.0 33.7 29.6 18.4 17.6 0.7

NOTE: Table 15 of this publication displays data on all adults.

## Display of Race



\* Refer to the page containing information bullets for clarification regarding this subset of data.

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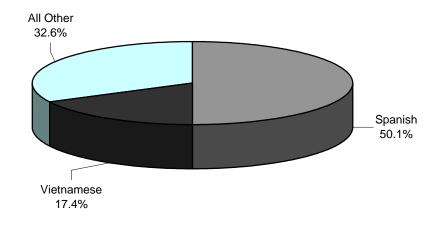
Table 51

## Primary Language of Adult Recipients by Case When There is an Adult on Aid Three or More Years\*

Language of Adult in Case		FFY 12-Month		
	Cases		Percent	
TOTAL	<u>624,095</u>	<u>100.0</u>		
CASES WITH ADULTS AIDED FEWER THAN 3 YEARS	333,809	53.5		
CASES WITH ADULTS AIDED 3 YEARS OR MORE	290,286	46.5	<u>100.0</u>	
ENGLISH	205,437		70.8	
NON-ENGLISH	<u>84,849</u>		29.2	<u>100.0</u>
Spanish	42,469			50.1
Vietnamese	14,740			17.4
Cambodian	5,097			6.0
Armenian	4,907			5.8
Laotian	4,174			4.9
Other	3,912			4.6
Hmong	3,483			4.1
Chinese Languages	2,289			2.7
Russian	2,019			2.4
Farsi	1,759			2.1

NOTE: Table 17 of this publication displays data on the entire caseload.

## Cases with Non-English Speaking Adults



<sup>\*</sup> Refer to the page containing information bullets for clarification regarding this subset of data.

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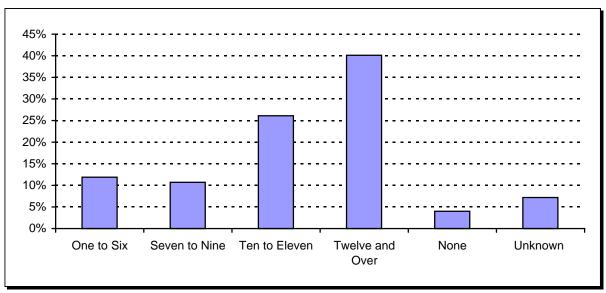
Table 52

# Education Level of Adult Recipients When There is an <u>Adult on Aid Three or More Years\*</u>

Years of Education		FFY 1999 12-Month Average	
	Adults	Percent	
TOTAL	<u>535,119</u>	100.0	
ADULTS AIDED FEWER THAN 3 YEARS	195,514	36.5	
ADULTS AIDED 3 YEARS OR MORE One to Six Seven to Nine Ten to Eleven Twelve and Over None Unknown **	339,605 40,386 36,383 88,470 136,254 13,680 24,432	63.5	100.0 11.9 10.7 26.1 40.1 4.0 7.2

NOTE: Table 23 of this publication displays data on all adults.

## Display of Education Level



<sup>\*</sup> Refer to the page containing information bullets for clarification regarding this subset of data.

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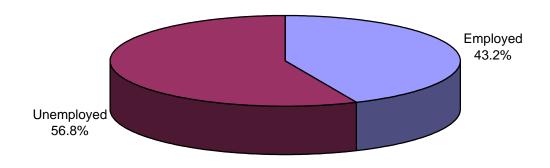
#### Table 53

## Employment Status of Adult Recipients When There is an Adult on Aid Three or More Years\*

Employment Status**	12-	FFY 1999 Month Average	e
	Adults	Perce	ent
TOTAL	<u>535,119</u>	<u>100.0</u>	
ADULTS AIDED FEWER THAN 3 YEARS	195,514	36.5	
ADULTS AIDED 3 YEARS OR MORE Employed Unemployed	339,605 146,754 192,851	63.5	100.0 43.2 56.8

NOTE: Table 41 of this publication displays data on all adults.

## Display of Employment Status



<sup>\*\*</sup> Employment information for adults was supplemented by data from the EDD wage file.

<sup>\*</sup> Refer to the page containing information bullets for clarification regarding this subset of data.

**Appendixes** 

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### Appendix A

## Reliability Estimates for Selected Case Sample Sizes\*

Selected		Characteristic Percent			
Sample	10%	20%	30%	40%	50%
Size	Esti	mated reliabi	lity at 95% co	nfidence (+ o	r -):
3,733	0.96%	1.28%	1.47%	1.57%	1.60%
3,300	1.02%	1.36%	1.56%	1.67%	1.71%
3,000	1.07%	1.43%	1.64%	1.75%	1.79%
2,700	1.13%	1.51%	1.73%	1.85%	1.89%
2,300	1.23%	1.63%	1.87%	2.00%	2.04%
1,500	1.52%	2.02%	2.32%	2.48%	2.53%
1,000	1.86%	2.48%	2.84%	3.04%	3.10%
500	2.63%	3.51%	4.02%	4.29%	4.38%
400	2.94%	3.92%	4.49%	4.80%	4.90%
300	3.39%	4.53%	5.19%	5.54%	5.66%
200	4.16%	5.54%	6.35%	6.79%	6.93%

#### Example

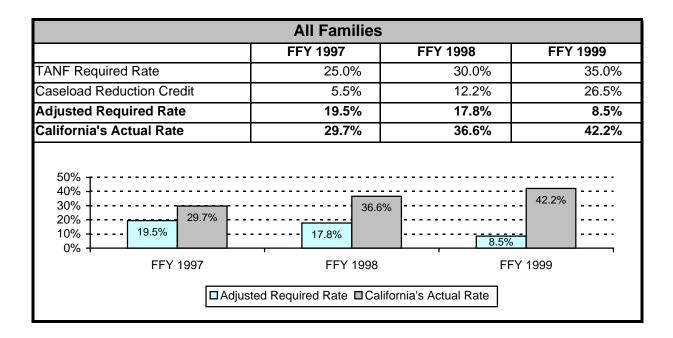
Table 13 shows that a little more than 10% (10.2%) of the total households (3,733) include a child under the age of one year who is the youngest aided child in the home. The chart above shows a reliability of + or - .96%. We are 95% confident that the true value is between 11.16% and 9.24% (10.2% plus or minus .96%). That is, there is a 1 in 20 chance (5%) that the true value falls outside this range.

<sup>\*</sup> Reliability is based on an unrestricted random sample of <u>cases</u> and, as a result, the actual reliability of the data may be better than reflected in the table. Reliability does not apply to **persons** (recipient) data.

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## Appendix B

## California's Federal TANF Work Participation Rates



Two Parent				
	FFY 1997	FFY 1998	FFY 1999	
TANF Required Rate	75.0%	75.0%	90.0%	
Caseload Reduction Credit	34.2%	42.3%	53.1%	
Adjusted Required Rate	40.8%	32.7%	36.9%	
California's Actual Rate	42.3%	36.2%	54.3%	
60% 40% 20% 60% 40.8% 42.3% 32.7% 36.2% 36.9%  FFY 1997 FFY 1998 FFY 1999  Adjusted Required Rate California's Actual Rate				

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### ERRATA

## Appendix C

## Work Participation Activities TANF and CalWORKs

Program	Description of Activity
TANF/CalWORKs	Unsubsidized Employment Private/Public
TANF/CalWORKs	Subsidized Private Sector Employment
TANF/CalWORKs	Subsidized Public Sector Employment
TANF/CalWORKs	Work Experience
TANF/CalWORKs	On The Job Training
TANF/CalWORKs	Job Search/Readiness Assistance
TANF/CalWORKs	Community Service
TANF/CalWORKs	Vocational Education/Training
TANF/CalWORKs	Job Skills Training
TANF/CalWORKs	Education Related to Employment
TANF/CalWORKs	Secondary School/GED
TANF/CalWORKs	Child Care Serv. To Community Service
TANF/CalWORKs	Additional Work Activities
CalWORKs	Domestic Violence Services
CalWORKs	Mental Health Services
CalWORKs	Substance Abuse Services
CalWORKs	Other Work Activities
CalWORKs	Appraisal
CalWORKs	Assessment
CalWORKs	Reappraisal
CalWORKs	Grant-based On the Job Training
CalWORKs	Work Study
CalWORKs	Supported Work or Transitional Employment



State of California

Health and Human Services Agency

Department of Social Services